



STATE HERITAGE REGISTER COMMITTEE

MEETING MINUTES

1 June 2021 | 10:15am – 2:20pm

Teleconference

ATTENDANCE	
MEMBERS	
The Hon Robyn Parker	Chair
Ms Colleen Morris	Deputy Chair
Mr Steven Barry	Member
Ms Sheridan Burke	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
APOLOGIES	
Ms Lisa Newell	Member
Mr Frank Howarth AM PSM	Alternate Member
HERITAGE NSW	
Mr Matthew Clark	Director Heritage Strategy and Policy (Item 1.4A)
Mr Tim Smith	Director Heritage Operations
Mr David Hoffman	Senior Heritage Operations Officer, North Metro (Item 2.1)
Ms Lucy Hampton	Senior Heritage Operations Officer, North East (Item 2.2)
Ms Ashley Edwards	Senior Heritage Operations Officer, South West (Item 2.3)
Ms Emma Dortins	Senior Team Leader, South Metro (Items 2.4, 3.3)
Ms Sarah Jane Brazil	Senior Team Leader, Major Projects (Item 3.1)
Mr Paul House	Senior Team Leader, ACH Strategy (Item 3.2)
Mr Nick Lackner	Senior Policy Officer, ACH Strategy (Item 3.2)
Ms Judith Coombes	Senior Heritage Operations Officer, South Metro (Item 3.3)
Ms Sonia Limeburner	Senior Team Leader Heritage Strategy (Items 4.1, 4.3)
Ms Rochelle Johnston	Manager Heritage Programs (Item 4.1)

Ms Mary Ann Hamilton	Senior Team Leader Heritage Operations, Heritage North (Item 2.1)
Dr Natalie Blake	A/ Senior Team Leader South East (Item 4.2)
Mr Scott Robertson	Consultant, Robertson & Hindmarsh (Item 4.4)
Mr Michael Bogle	Consultant, Robertson & Hindmarsh (Item 4.4)
SECRETARIAT	
Ms Olgica Lenger	Senior Team Leader Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

IN-CAMERA SESSION

This item was not minuted.

Item 1. Welcome and Formalities

The Chair, Robyn Parker, opened the meeting at 10:15 am and delivered an Acknowledgment of Country.

It was noted that Lisa Newell was an apology for the meeting and a quorum had been met.

Item 1.1 Conflict of Interest Declarations

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Steven Barry: Transport for NSW
- Sheridan Burke: GML Heritage and Docomomo
- Dr Wayne Johnson: Ballast Point Park

Item 1.2 Out of Session Decisions

There were no out of session decisions.

Item 1.3 Minutes from the Previous Meeting – 4 May 2021

Resolution 2021-36
The State Heritage Register Committee: 1. Confirmed the minutes of the previous ordinary meeting (4 May 2021) as a complete and accurate record of that meeting.
Moved by Colleen Morris and seconded by Dr Brian Lindsay

Item 1.4 Matters Arising

There were no matters arising.

Item 1.4.A Standard Wording for SHR Resolutions

The State Heritage Register Committee received a verbal update from Robyn Parker and Matthew Clark.

The Committee noted the revised standard wording for SHR resolutions.

Item 1.5 Action Report

The State Heritage Register Committee noted the report and agreed to:

- close items recommended for closure;
- consider strategies about how to facilitate SHR listings in Hunter Valley at a future date and closed the associated action item.

Item 2. Recommendation to List**Item 2.1 City Administration Centre, Newcastle (former) – RTL**

The State Heritage Register Committee received a report from David Hoffman on the City Administration Centre, Newcastle (former).

The Committee noted:

- The building is considered to be of state significance.
- Heritage Council members visited the site during the 2021 Regional Visit to Newcastle in early May 2021.
- Discussions with Urbis, the owner's heritage consultant, on the site-specific exemptions have commenced.
- The owner will not object to the listing, providing that the agreed site-specific exemptions are gazetted concurrently with the listing.

The Committee discussed the expected timeframes to finalise the site specific exemptions by the September 2021 meeting.

Dr Wayne Johnson has joined the meeting.

Resolution 2021-37

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has considered the submissions received in response to its Notice of Intention to Consider Listing and **considers** the item known as *City Administration Centre, Newcastle (former)* at 282 King St, Newcastle, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (b), (c), (d), (f), (g), as detailed in the report at Tab 2.1E;
2. **Resolved** to advise the Minister (as per section 33(1)(d) of the *Heritage Act 1977*) the item known as *City Administration Centre, Newcastle (former)* at 282 King St, Newcastle, is of state heritage significance, as shown in the plan at Tab 2.1C of the report; and
3. **Resolved** to work with the owners and Heritage NSW to agree on site specific exemptions for consideration by the State Heritage Register Committee no later than the September 2021 meeting.

Moved by Colleen Morris and seconded by Dr Brian Lindsay

Item 2.2 McCrossin's Mill Precinct, Uralla – Revision of Curtilage – RTL

The State Heritage Register Committee received a report and update from Lucy Hampton on the revision of curtilage for McCrossin's Mill Precinct, Uralla.

The Committee noted:

- McCrossin's Mill was listed as a Permanent Conservation Order in 1982 which was converted to a listing on the State Heritage Register upon its establishment in 1999.
- The curtilage extension has been sought by the owner, Uralla Historical Society.
- The recommended extension will include the full lot of the mill (presently it is only partial) which will capture the rear garden of the mill and a selection of ancillary shed buildings. The extension will also include a lot that contains the stable building.
- The extension of the existing curtilage has allowed for a review of the assessment of significance for the precinct.
- Heritage NSW considers that the precinct meets three of the seven criteria for listing.

- Six submissions (which includes a late submission by Uralla Shire Council) were received during the exhibition period; all in support of the extension of the curtilage.
- It was noted that an approved supermarket development will be around the mill and the stables but is not within the curtilage.

The Committee noted the importance of the site and supported the nomination.

Resolution 2021-38

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has considered the submissions received in response to its Notice of Intention to Consider Revision of Heritage Curtilage and **considers** the item known as *McCrossin's Mill Precinct* at 29-31 Salisbury Street, Uralla, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (d), (g), as detailed in the report at Tab 2.2E;
2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the revised curtilage of the item, *McCrossin's Mill Precinct* at 29-31 Salisbury Street, Uralla, on the State Heritage Register, as shown in the plan at Tab 2.2C of the report;
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, will **give notice** of its decision to persons notified under section 33(1)(a); and
4. In accordance with section 57(2) of the *Heritage Act 1977*, **notes** that the Heritage Council Standard Exemptions will apply.

Moved by Sheridan Burke and seconded by Colleen Morris

Item 2.3 WWII Aeroplane Hangar, Tocumwal – RTL

The State Heritage Register Committee received a report and briefing from Ashley Edwards on the WWII Aeroplane Hangar, Tocumwal.

The Committee noted and discussed:

- The nomination has a lot of support and great tourist potential.
- The owner is prepared to replace the asbestos and is expected to apply for grant funding to assist with this removal.
- Based on submissions received, amendments to the listing have been made regarding the hangar type/design; the reference to the Brisbane Line has been removed; and the curtilage has been reduced slightly on the eastern side.
- Asbestos control measures – some wall portions have asbestos, but the owner's priority is the roof which will be handled as a complete project. The Committee requested the wording of the site specific exemption (Item 12) be amended to include the large scale replacement of any of asbestos cladding such as the walls and roof.

Resolution 2021-39

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has considered the submissions received in response to its Notice of Intention to Consider Listing and **considers** the item known as *World War II Aeroplane Hangar, Tocumwal* at 243 McCullochs Road, Tocumwal, satisfies more than one of the approved criteria for

determining whether an item is of State heritage significance, being criteria (a), (b), (c), (d), (e), (f), (g), as detailed in the report at Tab 2.3F;

2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the item, *World War II Aeroplane Hangar, Tocumwal* at 243 McCullochs Road, Tocumwal, on the State Heritage Register, as shown in the plan at Tab 2.3C of the report;
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, will **give notice** of its decision to persons notified under section 33(1)(a); and
4. In accordance with section 57(2) of the *Heritage Act 1977*, **recommends** that the Minister grant the site specific exemptions at Tab 2.3D of the report from section 57(1) of the Act in addition to the Heritage Council Standard Exemptions, as amended by the Committee.

Moved by Dr Wayne Johnson and seconded by Paul Knight

Item 2.4 Harris Creek Rail Bridge, Holsworthy – RTL

The State Heritage Register Committee received a report and briefing from Emma Dortins on Harris Creek Rail Bridge, Holsworthy.

The Committee noted:

- The nominator is happy for the nomination to go forward.
- The nomination is significant to the local community.
- Liverpool City Council and Transport for NSW have confirmed in writing that they are satisfied with the curtilage and with site specific exemptions.

Resolution 2021-40

The State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has considered the submissions received in response to its Notice of Intention to Consider Listing and **considers** the item known as *Harris Creek Rail Bridge* at Heathcote Road, Holsworthy, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (b), (f), and (g), as detailed in the report at Tab 2.4F;
2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the item, *Harris Creek Rail Bridge* at Heathcote Road, Holsworthy, on the State Heritage Register, as shown in the plan at Tab 2.4C of the report;
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, will **give notice** of its decision to persons notified under section 33(1)(a); and
4. In accordance with section 57(2) of the *Heritage Act 1977*, **recommends** that the Minister grant the site specific exemptions at Tab 2.4D of the report from section 57(1) of the Act in addition to the Heritage Council Standard Exemptions.

Moved by Dr Brian Lindsay and seconded by Colleen Morris.

Item 3. Matters for Consideration / Decision

Item 3.1 Draft Heritage Principles

The State Heritage Register Committee noted the report from Sarah Jane Brazil.

The Committee noted the following:

- On request from the Heritage Council of NSW, Heritage NSW has developed a series of key guiding visual, spatial and temporal principles related to heritage that link the Burra Charter and the current planning frameworks.
- The aim of the heritage principles is to assist and guide the Heritage Council and Committees in the decision making process on major projects, as well as to provide guidance to the wider industry on how to deal with designing in a heritage context.
- The State Heritage Register Committee and Approvals Committee have been asked by the Heritage Council to provide feedback on the draft heritage principles.
- The draft heritage principles have been based on a wide range of currently available guidance documents, including material from ICOMOS, Historic England documents, Burra Charter Practice Notes and methodologies used for the Sydney Opera House renewal and more recently for the Central Precinct and Circular Quay redevelopments.
- The draft principles have been applied and tested to the proposed Transport for NSW (TfNSW) development of North Eveleigh to demonstrate how the principles apply.

The Committee discussed:

- The heritage principles should be trialled as a pilot methodology for a period of time before being finalised.
- Sheridan Burke has provided extensive feedback on the draft heritage principles and has offered to assist with clarifying and the use of consistent terminology.
- Constructive feedback has also been received from Approvals Committee members and the Committee suggested that feedback should be sought from the Heritage Advisory Panel and the Technical Advisory Panel.
- The Committee discussed the importance of consistency in language and terms, and the need to define the term ‘tolerance for change’.
- The Committee thanked Sarah Jane Brazil, David Nix, Sheridan Burke and Steven Barry for their valuable work and contribution.

Resolution 2021-41

The State Heritage Register Committee:

1. **Provides** feedback to the Heritage Council to assist in finalisation and endorsement of the Heritage Principles as reported by Sheridan Burke.
2. **Recommends** to the Heritage Council of NSW that the Key Heritage Principles be trialled for a period of six to eight months before being finalised.

Moved by Paul Knight and seconded by Sheridan Burke

Item 3.2 First Nations Culture & Heritage Framework

The State Heritage Register Committee noted the presentation and report from Paul House and Nick Lackner on the First Nations Culture & Heritage Framework.

The Committee noted/discussed the following:

- The Framework is an internal document to provide Heritage NSW with overarching strategic guidance for conservation and revitalisation of First Nations culture and heritage in NSW, based on the Bidjeree Murru Principles.

- The Framework was developed in collaboration with the senior management team and the First Nations Cultural Heritage (FNCH) Babunna Reference Group and Aboriginal Affairs; endorsed by the Aboriginal Cultural Heritage Advisory Committee (ACHAC) and launched in NAIDOC Week 2020.
- The Framework is a code of practice to guide Heritage NSW staff in local community consultations. The framework applies to all Heritage NSW work, including the Committee's work, pertaining to SHR listings.
- The Committee considered how the framework could be woven into the Heritage Act review, as well as inform the Aboriginal Cultural Heritage reforms.
- The Committee thanked Paul House and Nick Lackner for their presentation and excellent work.

Resolution 2021-42
The State Heritage Register Committee:
1. Recommends that the Heritage Council of NSW adopts the First Nations Culture & Heritage Framework.
Moved by Colleen Morris and seconded by Sheridan Burke

Item 3.3 Judge's House, Kent Street, Sydney – Curtilage Amendment Request

The State Heritage Register Committee noted the report from Emma Dortins and Judith Coombes on the curtilage amendment request for the Judge's House, Kent Street, Sydney.

The Committee discussed the following:

- The Judge's House is likely to be the only remaining 1820s Georgian house in a CBD location in Australia. The SHR listings curtilage encompasses Lot 1 occupied by The Judges House and Lot 2 currently occupied by Tetsuya's restaurant and driveways.
- New owners of Lot 2 have commissioned updated heritage and archaeological assessments and requested a curtilage reduction to exclude Tetsuya's restaurant from the current curtilage.
- The Committee noted that several proposals to reduce the curtilage have been submitted in the past in association with development proposals on the site.
- The Committee discussed the importance of the whole area to the setting, views, archaeology and cultural significance of the place.
- It was noted that appropriate site specific exemptions can be negotiated in collaboration with the owner, to facilitate future development taking place on Lot 2, while retaining Lot 2 within the SHR curtilage.
- The Committee discussed appropriate amendments to be made to the heritage database, to reflect the updated statement of significance.
- The Committee thanked Emma Dortins and Judith Coombes for the thoroughly researched report and its clear and consistent recommendations.

Resolution 2021-43
The State Heritage Register Committee:

1. **Considers** the item known as *The Judge's House* at 529-531 Kent Street, Sydney is of state heritage significance and that the curtilage gazetted as Lot 1 and Lot 2 of DP 605974 should be **retained**;
2. **Advises** the nominator that the current curtilage is confirmed as being essential to maintain the cultural values of the place, while noting that Tetsuya's restaurant building currently occupies Lot 2 and that future appropriate development of Lot 2 can be negotiated; and
3. **Endorsed** the statement of significance provided by Heritage NSW, subject to minor updates.

Moved by Sheridan Burke and seconded by Steven Barry.

Item 4. Listings Matters

Item 4.1 Listings Matters Monthly Report and Watchlist

The State Heritage Register Committee noted the report and verbal update from Sonia Limeburner.

Item 4.2 The Maltings, Mittagong

The State Heritage Register Committee noted a verbal report from Dr Natalie Blake.

The following was discussed:

- Heritage NSW has been provided with an update by Kim Samuel who represents the owner of The Maltings.
- The owner does not object to listing on the state heritage register in principle.
- A development application for the redevelopment of The Maltings, Mittagong has been referred to the Joint Regional Planning Panel. Heritage NSW will be notified once a decision is made.
- The DA is currently being renotified with an updated Conservation Management Plan and responses to various issues raised by Wingecarribee Council, Heritage NSW, Roads and Maritime Services (RMS), Water NSW and others.
- Heritage NSW has broadly supported the development as an appropriate adaptive reuse of this complex site. The Committee provided in principle support for adaptive re-use on the site and its activation at its June 2020 meeting.
- The owner is open to discussing listing after the Planning Panel's decision. The owner understands the listing process and associated responsibilities and requires certainty about future options for the site prior to a potential listing.

Item 4.3 SHR Working Groups

The State Heritage Register Committee noted the update report on SHR Working Groups by Sonia Limeburner.

Key points noted:

- LGTBQI+ Working Group is considering options for SHR listing of places associated with Mardi Gras.
- The Cultural Landscapes and Urban Heritage Areas Working Group met with representatives of Department of Planning, Industry and Environment (DPIE) to establish a common understanding of the identification, protection and management of large, complex state heritage areas and to clarify the roles of, and opportunities for, the Heritage Council,

SHRC, Heritage NSW and DPIE. The Committee thanked Heritage NSW staff for preparation of the meeting.

Item 4.4 Architectural Heritage in NSW of the Last Quarter of the Twentieth Century - Draft Report

The State Heritage Register Committee noted the report by Dr Cristina Garduno Freeman and the presentation by Scott Robertson on the *Architectural Heritage in NSW of the Last Quarter of the Twentieth Century* Draft Report.

The following was discussed:

- The report was commissioned by the Heritage Council in mid-2020 to consider architectural heritage of the last quarter of the Twentieth Century in order to address a gap in previous heritage studies.
- The scope of the research was later revised to assist consideration of the heritage significance of the Glendenning's addition to the Powerhouse Museum, Ultimo.
- Robertson & Hindmarsh were selected from a tender process to deliver the report.
- The SHR Modern Movement Working group was involved in preparation of the project brief and reviewing the draft report; the Committee members were invited to provide feedback on the report.
- The Committee will determine any further action once the report is finalised.

Decision
<p>The State Heritage Register Committee:</p> <ol style="list-style-type: none"> 1. Notes the draft report of <i>Architectural Heritage in NSW of the Last Quarter of the Twentieth Century</i>.

Item 4.5 The Twentieth Century Historic Thematic Framework – A Tool for Assessing Heritage Places

The State Heritage Register Committee received the presentation by Sheridan Burke on the *Twentieth Century Historic Thematic Framework – A Tool for Assessing Heritage Places*.

Key points noted:

- The framework was developed by the Getty Conservation Institute (GCI) in collaboration with the ICOMOS ISC20C with the aim to be a catalyst for identifying and conserving 20th Century heritage sites and places and to be used globally and readily adapted to local or regional conditions. The framework is publicly available online.
- The framework identifies ten historic themes of the twentieth century:
 - Rapid Urbanization and the Growth of Large Cities
 - Accelerated Scientific and Technological Development
 - Industrialized and Mechanized Agriculture
 - World Trade and Global Corporations
 - Mass Communication and Transportation Systems
 - Internationalization, Nation States, and Human Rights
 - The Preservation Movement
 - Popular Culture and Tourism
 - Religion, Mass Education, and Cultural Institutions
 - War and its Aftermath

- It was noted that there could be an opportunity for SHRC to start implementing a new way of seeing frameworks, and this is useful for the Committee to think about in the longer term.
- The framework could provide an opportunity for the Heritage Council and SHRC to adapt this methodology for creating a representative SHR, pertinent to the Heritage Act Review.

The Committee thanked Sheridan Burke for introducing this important work to the Committee.

Item 5. General Matters

The State Heritage Register Committee discussed the following:

- Sheridan Burke raised concerns about potential impacts of the proposed changes to the *State Environmental Planning Policy (Exempt and Complying Development Codes)* (Codes SEPP) for SHR items and the impact on local councils for managing locally listed heritage items. Concerns were also raised about the lack of legal definition for 'heritage specialist'.
- The Committee thanked Sheridan Burke, Steven Barry, Lisa Newell and Dr Wayne Johnson for their valuable contribution to heritage in NSW during their current term on the State Heritage Register Committee.

Item 5.1 Forward Agenda

The State Heritage Register Committee noted the report.

Item 6. Meeting Close

There being no further items of business, the Chair, Robyn Parker closed the meeting at 2:20 pm.



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The Hon. Robyn Parker

Chair, State Heritage Register Committee

Date: 6 July 2021