



STATE HERITAGE REGISTER COMMITTEE

MEETING MINUTES

5 October 2021 | 9:00 am – 2:45 pm

Teleconference

ATTENDANCE	
MEMBERS	
The Hon Robyn Parker	Chair
Ms Colleen Morris	Deputy Chair
Dr Stephen Gapps	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Ms Natalie Vinton	Member
Mr Frank Howarth AM PSM	Alternate Member
APOLOGIES	
Ms Lisa Trueman	Member
APPROVALS COMMITTEE	
Mr Ian Clarke	Acting Chair (Items 4.1 and 4.2)
Mr Brett Whitworth	Member (Items 4.1 and 4.2)
Ms Caitlin Allen	Member (Items 4.1 and 4.2)
Dr Nicholas Brunton	Member (Items 4.1 and 4.2)
Mr David Burdon	Member (Items 4.1 and 4.2)
Ms Julie Marler	Member (Items 4.1 and 4.2)
Mr David McNamara	Member (Items 4.1 and 4.2)
Mr Bruce Pettman	Member (Items 4.1 and 4.2)
HERITAGE NSW	
Mr Sam Kidman	Executive Director, Heritage NSW
Mr Matthew Clark	Director, Heritage Strategy & Policy
Mr Tim Smith	Director, Heritage Operations

Mr Steven Meredith	Acting Regional Manager, Heritage Northern Region
Ms Sarah Jane Brazil	Senior Team Leader, Major Projects (Items 2.1 and 4.1)
Mr David Nix	Senior Heritage Officer, Major Projects (Item 2.1 and 4.1)
Ms Mary Ann Hamilton	Acting Senior Team Leader, North East (Items 2.2, 2.3)
Ms Nicole Davis	Senior Heritage Operations Officer, North East (Item 2.2)
Ms Sonia Limeburner	Senior Team Leader, Heritage Strategy (Items 3, 5.1)
Ms Christine Hay	CMP Reviewer, South Metro (Item 4.2)
Ms Emma Dortins	Senior Team Leader, South Metro (Item 4.4)
Ms Tracy Appel	Acting Senior Team Leader, North Metro (Item 4.3)
Ms Chrisia Ang	Senior Heritage Assessment Officer, North Metro (Item 4.3)
Mr Harvey Johnston	Senior Team Leader, South West (Item 5.3)
Ms Ashley Edwards	Senior Heritage Operations Officer, South West (Item 5.3)
SECRETARIAT	
Ms Olgica Lenger	Senior Team Leader Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer
Ms Natasha Agaki	Senior Secretariat Officer (Item 4.1)

IN-CAMERA SESSION

This item was not minuted.

Item 1. Welcome and Formalities

The Chair, Robyn Parker, opened the meeting at 9:00 am and delivered an Acknowledgment of Country.

It was noted that Lisa Trueman was an apology and a quorum had been met.

Item 1.1 Conflict of Interest Declarations

- Colleen Morris declared a conflict of interest in respect of Item 2.3 Badangi, Notice of Intention, and will not participate in the decision making for this item.
- Paul Knight has an interest in respect of Item 4.4 Corrimal Coke Works – Notice of Intention and he will not participate in the decision making for this item.

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Dr Wayne Johnson: Place Management NSW

Item 1.2 Out of Session Decisions

There were no out of session decisions reported.

Item 1.3 Minutes from the Previous Meeting – 31 August 2021

Resolution 2021-65
The State Heritage Register Committee:
1. Confirmed the minutes of the previous ordinary meeting (31 August 2021) as a complete and accurate record of that meeting.
Moved by Paul Knight and seconded by Colleen Morris

Item 1.4 Matters Arising

Charles Richardson Pipe Organ, St Stephen's Presbyterian Church, East Maitland

- The Chair has written to the trustees seeking confirmation of their support for the nomination. Given no response to date, the Committee requested a follow up by Heritage NSW.

Item 1.5 Action Report

The State Heritage Register Committee noted the report and briefly discussed the Blue Plaques program.

Item 2. SHR Nominations – Notice of Intention

Item 2.1 Cumberland and Norma Parker Site Specific Exemptions – Notice of Intention

The State Heritage Register Committee received a verbal update on the Cumberland and Norma Parker Site Specific Exemptions – Notice of Intention from Sarah Jane Brazil and David Nix.

Key points raised:

- The correct title of the nomination is: “Parramatta North Heritage Interpretation Plan”.
- The Committee discussed the need for better understanding of Aboriginal cultural heritage that encompasses both tangible and intangible values of significance to people and places, beyond archaeological explorations of a site, and sought this issue to be addressed.
- The Committee sought a presentation to the Heritage Council and SHRC by the property developers on the *Parramatta North Heritage Interpretation Plan*, and a site visit in 2022, to obtain a wholistic view of the area, including the impact of the light rail and how the archaeology has been managed.

The Committee thanked Sarah Jane Brazil and David Nix for their work on this item.

Resolution 2021-66
<p>The State Heritage Register Committee:</p> <ol style="list-style-type: none"> 1. In accordance with section 57(2) of the <i>Heritage Act 1977</i> (the Act), recommends that the Minister grant the site-specific exemptions for the item known as <i>Cumberland District Hospital site – SHR 00820 (Lot 3 DP808447) and Norma Parker Correctional Centre – SHR 00811 (Lots 1 and 2 DP862127)</i> from section 57(1) of the <i>Heritage Act 1977</i>, in addition to the Heritage Council Standard Exemptions. 2. The Committee emphasises the importance of recognising that Aboriginal Cultural Heritage significance is embedded in both tangible and intangible values and must be considered prior to any proposed impacts on the site.
Moved by Paul Knight and seconded by Natalie Vinton

Item 2.2 Kurrumbede Homestead Complex, Gunnedah – Notice of Intention

The State Heritage Register Committee noted the presentation and update from Mary Ann Hamilton and Nicole Davis on the Kurrumbede Homestead Complex, Gunnedah – Notice of Intention.

Key points raised:

- The rail spur has been modified and is now located 700 metres from property, no longer in front of the main view.
- Further investigations are required about Aboriginal cultural heritage, archaeological values and social significance, including Dorothea Mackellar’s association with the site.
- The Statement of Significance should be updated to incorporate further findings from these investigations, prior to recommendation to list in December 2021.

Resolution 2021-67

The State Heritage Register Committee:

1. **Considers** that the item known as *Kurrumbede Homestead Complex* at 1693 Blue Vale Road, Gunnedah, defined in accordance with the curtilage shown at Tab 2.2C, is likely to be of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, **will give** each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, **will cause** a notice of intention to consider listing **to be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Brian Lindsay and seconded by Dr Wayne Johnson

Item 2.3 Badangi – Notice of Intention

The State Heritage Register Committee noted the paper and presentation on Badangi – Notice of Intention from Mary Ann Hamilton and Christina Kanellaki Lowe.

Colleen Morris declared a conflict of interest regarding this matter and did not participate in the decision making.

Key points raised:

- Heritage NSW is currently negotiating site specific exemptions with North Sydney Council, Lane Cove Council and Transport for NSW.
- The Committee emphasised the importance of the relationship between the land and the harbour water and this should be clearly reflected in the Statement of Significance.
- Discussed whether Berrys Bay should be included in the proposed curtilage, noting its shipwrecks and important maritime archaeology.
- All primary stakeholders (Aboriginal groups) have been consulted throughout the process and they will be contacted again as part of the NOI consultation process.

The Committee thanked Mary Ann Hamilton and Christina Kanellaki Lowe for their work on Badangi NOI.

Resolution 2021-68

The State Heritage Register Committee:

1. **Considers** the item Badangi incorporating Holloway Park and Greendale Park, in the Lane Cove local government area; Smoothery Park, Milray Reserve, Badangi Reserve and Berry Island Reserve, in the North Sydney local government area; including Gore Cove and part of Balls Head Bay, defined in accordance with the curtilage shown at Tab 2.3 C, is likely to be of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, **will give** each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and

3. In accordance with section 33(1)(b) and section 33(1)(c) of the Heritage Act 1977, within 14 days after notice of intention to consider listing is given, **will cause** a notice of intention to consider listing **to be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Brian Lindsay and seconded by Paul Knight

Item 3. Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee noted the update on the New SHR Nominations – Preliminary Assessment from Sonia Limeburner.

Key points discussed:

- Minor changes were made to the Preliminary Assessment methodology, including updates on fast tracking amendments and removals.
- 1 Home and 1 Church, Wellington – further investigation is required, including exploring the information available from the State Archives and seeking advice from ACHAC.
- Holt Avenue Group, Cremorne – the Committee discussed options for alternative heritage protections through a local listing.

The Committee thanked Sonia Limeburner for the update.

Resolution 2021-69

The State Heritage Register Committee:

1. **Notes** the information provided in the report.
2. **Approves** the improvements to the Preliminary Assessment process.
3. **Agrees** that ‘1 Home and 1 Church’ (Town Common Wellington), Aspley may meet the threshold for State heritage significance and should be progressed to the next stage for a full assessment (‘active’).
4. **Agrees** that the ‘Holt Avenue Group’, Cremorne is unlikely to meet the threshold for State heritage significance based on the information available, and therefore the nomination will not be progressed and is closed.
5. **Agrees** that Heritage NSW will send a letter to North Sydney Council advising that a SHR nomination was received for the ‘Holt Avenue Group’ and encourage its investigation and possible inclusion on Council’s Local Environmental Plan.
6. **Notes** that a SHR nomination to amend the curtilage of the SHR-listed Kinchela Aboriginal Boys’ Training Home was received and that it will be progressed to a full assessment (‘active’).

Moved by Dr Wayne Johnson and seconded by Colleen Morris

Item 4. Matters for Consideration / Decision

Item 4.1 Heritage Design Guidelines (Key Heritage Principles)

This item was attended by members of the Approvals Committee.

The Committees noted a paper from David Nix and a verbal report from Sarah Jane Brazil, and provided comments to assist the Heritage Council in the finalisation of the *Heritage Design Guidelines*.

Key points discussed:

- The need for a clearer definition of ‘Heritage item’ and a clear articulation of what is considered significant within a place, either via a preamble or first principle
- The guidelines should address any conflicts between the principles of continuous use and reversibility
- The need to ensure that ‘significance’ addresses both the tangible and intangible values – the principles are currently fabric-focused
- Connecting with Country
 - The principles should imbue the tenets of Connecting with Country with building design, archaeology, landscape, etc
 - Co-design with Traditional Owners should commence at the design concept stage and be applied to all sites regardless of location
 - The need to walk the Country with Aboriginal Elders for a genuine and meaningful co-design process
- A Heritage significance assessment should be a pre-requisite for the consideration of any proposal
- How to assess the impact of any given proposal on a site’s ability to demonstrate its heritage values – suggest addressing this issue within the principle of Authenticity
- The need to ensure key sight lines are established and preserved
- The principles should reflect multiple layers of understanding significant views – not only historically significant views, but views that are important for the community’s experience of the place, in the present
- The principle of Scale should not preclude opportunities for heritage sites in which obscurity is part of their character, e.g. Spice Alley
- The principle of Sustainability should emphasise the contribution of heritage to social and economic sustainability, not just environmental
- The principles should also address the following issues:
 - Public benefit
 - Interpretation through design
 - Adaptive re-use
 - Amenity
 - Equitable Access
 - Building Code Australia (BCA) Compliance.

The Committee thanked David Nix and Sarah Jane Brazil for their work and presentation.

Item 4.2 Appin Massacre Cultural Landscape – Update

This item was attended by members of the Approvals Committee.

The Committees noted a paper from Christine Hay and a verbal report from Emma Dortins, Heritage NSW on the Appin Massacre Cultural Landscape.

Key points noted / discussed:

- The area under investigation for the Appin Massacre cultural landscape requires further research and mapping of ACH values in consultation with the Aboriginal community
- An overall strategy for stakeholder engagement is currently being developed
- Heritage NSW has commenced consultations with key Aboriginal stakeholders including Tharawal LALC and the Dharawal people at La Perouse, whilst identifying other landowners.
- A whole of Government approach is proposed for this SHR Listing. Heritage NSW is working collaboratively with the Department of Planning, Industry and Environment (DPIE) on the Greater MacArthur Plan, NSW Government Architects on the Connecting with Country Framework, and Transport for NSW on the Western Sydney Orbital
- It is important to ensure ongoing early engagement with DPIE on how the notional curtilage would translate in the planning and development process
- Possible approaches to listing the Appin Massacre landscape within a region of significant development pressure, noting risks and opportunities associated with various planning controls and site-specific exemptions that may be used within the landscape
- Permanent detrimental impacts to topography as a key risk of development within the landscape
- Storytelling about the Appin Massacre must be carefully considered as the broader curtilage and connections between key sites are identified
- Opportunity for the Appin Massacre site to become an example of a successful landscape listing with a genuine connection to Country.

The Committee thanked Emma Dortins and Christine Hay for their work on this item.

Item 4.3 Cumberland District Hospital Group – Curtilage Revision to Excise Ronald McDonald House - Verbal Update

The State Heritage Register Committee noted the presentation on Cumberland District Hospital Group – Curtilage Revision to Excise Ronald McDonald House by Chrisia Ang and Tracy Appel.

Key points discussed:

- The proposed curtilage amendment relates to excising a section of SHR curtilage from the Cumberland District Hospital Group. The site is partially occupied by Ronald McDonald House with less than half of the building built within the SHR curtilage.
- The Heritage NSW IDA assessment indicates that no significant built or landscape fabric would be affected by the proposal.
- The Committee reiterated their concerns about the proposed approach to reduce the SHR curtilage and the consequent loss of heritage controls for any future developments.
- The Committee requested Heritage NSW to explore other options with NSW Health.

The Committee thanked Chrisia Ang and Tracy Appel for the presentation and update.

Resolution 2021-70

The State Heritage Register Committee:

1. **Does not support** the proposed curtilage revision of the Cumberland District Hospital Group in its current form.

Moved by Dr Wayne Johnson and seconded by Colleen Morris

Item 4.4 Corrimal Coke Works – Notice of Intention

The Chair noted that Paul Knight has an interest in relation to Corrimal Coke Works Site and that he will not participate in the decision making for this agenda item.

The State Heritage Register Committee noted the update on Corrimal Coke Works – Notice of Intention by Emma Dortins.

Key points raised:

- The nominated area comprises all existing machinery.
- The site has Aboriginal cultural values, particularly associated with the waterway.
- Further investigations about Aboriginal cultural heritage are required, including explorations of the white clay presence in the area.

The Committee thanked Emma Dortins for her presentation.

Resolution 2021-71

The State Heritage Register Committee:

1. **Considers** the item known as *Corrimal Coke Works Site (former)* at 27 Railway Street, Corrimal, defined in accordance with the curtilage shown at Tab 4.4C, is likely to be of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, **will give** each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, **will cause** a notice of intention to consider listing **to be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Wayne Johnson and seconded by Dr Stephen Gapps.

Paul Knight abstained from voting.

Item 5. Monthly Reporting**Item 5.1 Monthly Listings Matters Report**

The State Heritage Register Committee noted the report by Sonia Limeburner on the Monthly Listings Matters Report.

Item 5.2 SHR Working Groups

NIL to report

Item 5.3 Warrakoo Station Complex Nomination – Update

The State Heritage Register Committee noted the update on the Warrakoo Station Complex Nomination from Harvey Johnston and Ashley Edwards.

Key points discussed:

- The new owners of Warrakoo Station Complex formally withdrew their support for the listing on the grounds that it would interfere with proposed changes to the management of the area.
- The Committee discussed options to expand the curtilage of the current Local Environment Plan (LEP) listing to include all the historic buildings in the Warrakoo Station Complex precinct.
- The Committee sought the nomination be revisited for the 2023 SHR workplan.

The Committee thanked Harvey Johnston and Ashley Edwards for the update.

Resolution 2021-72
The State Heritage Register Committee resolved that:
1. While <i>Warrakoo Station Complex</i> is likely to be of State heritage significance, the nomination is not prioritised at this stage.
Moved by Colleen Morris and seconded by Natalie Vinton

Item 6. General Matters**Item 6.1 Forward Agenda**

The State Heritage Register Committee noted the report.

Item 7. Meeting Close

There being no further items of business, the Chair, Robyn Parker closed the meeting at 2:45 pm.

.....
The Hon. Robyn Parker

Chair, State Heritage Register Committee

Date: 2 November 2021