



STATE HERITAGE REGISTER COMMITTEE

MEETING MINUTES

6 September 2022 | 9:00 AM – 1:00 PM

Via teleconference

ATTENDANCE

State Heritage Register Committee

The Hon Robyn Parker	Chair
Ms Colleen Morris	Deputy Chair
Dr Stephen Gapps	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Ms Lisa Trueman	Member
Ms Natalie Vinton	Member
Mr Frank Howarth AM PSM	Alternate Member

Apology

Dr Brian Lindsay	Member
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External Presenters

Mr Garret Barry	Consultant Planner, Garret Barry Planning Services P/L (Item 3.2)
Mr Barry Moffit	Owner, Kameruka Golf Course (Item 3.2)
Ms Jody Steele	Director, Cultural Heritage Tourism, Curio Projects (Item 5.1)
Ms Kate Waters	Director, Waters Consultancy (Item 5.2)
Ms Madonna Locke	Director, Urbis (Item 5.2)
Mr David Gallant	Chief Executive Officer, Walker Corporation (Item 5.2)
Ms Lisa Kolinack	Director, Walker Corporation (Item 5.2)
Ms Sally Lewis	Planner, Walker Corporation (Item 5.2)

Heritage Advisory Panel

Ms Sheridan Burke	Member (Item 5.1)
Mr Niall Macken	Member (Item 5.1)
Mr David Nutley	Member (Item 5.1)
Dr Scott Robertson	Member (Item 5.1)

Heritage NSW

Mr Sam Kidman	Executive Director
Ms Elizabeth Owers	Director, Customer Service (Item 5.1)
Dr Natalie Blake	A/Manager, Heritage Programs South (Item 5.2)
Dr Aleisha Buckler	Listings Coordinator (Item 3.1)
Ms Judith Coombes	Senior Heritage Officer, Heritage Programs North (Item 2.2)
Ms Mary Ann Hamilton	A/Manager, Heritage Programs North (Items 2.2, 5.4)

Ms Christine Hay	Senior Heritage Officer, Heritage Programs South (Item 5.2)
Ms Sonia Limeburner	Manager, Program Coordination (Item 3.1)
Ms Margot Stuart	Senior Heritage Officer, Heritage Programs North (Item 5.4)
Dr Damian Tybussek	Senior Heritage Officer, Heritage Programs South (Item 3.2)

Secretariat

Ms Olgica Lenger	Manager Secretariat
Ms Elizabeth Thomas	Senior Secretariat Officer (Item 5.1)
Miss Linda Bugarin	Assistant Secretariat Officer

IN-CAMERA SESSION

Item 1. Welcome and Formalities

The Chair, The Hon Robyn Parker, opened the meeting at 9:00 AM and delivered an Acknowledgement of Country.

It was noted that an apology was received from Dr Brian Lindsay and a quorum had been met.

Item 1.1 Conflict of Interest Declarations

The Committee noted the following standing declarations:

- The Hon Robyn Parker: 2011-2015 Decisions
- Ms Colleen Morris: National Trust of Australia (NSW)
- Dr Wayne Johnson: Place Management NSW
- Mr Paul Knight: As a Dharawal Custodian, potential perceived conflict of interest with Appin Massacre Site (Item 5.2)

Item 1.2 Out of Session Decisions

NIL

Item 1.3 Minutes from the Previous Meeting – 2 August 2022

Resolution 2022-48
The State Heritage Register Committee:
1. Confirmed the minutes of the previous ordinary meeting (2 August 2022) as a complete and accurate record of that meeting.
Moved by Ms Lisa Trueman and seconded by Ms Colleen Morris

Item 1.4 Matters Arising

NIL

Item 1.5 Action Report

The State Heritage Register Committee noted the report.

Item 2. SHR Nominations – Notice of Intention – External Presentations

Item 2.1 Kinchela Aboriginal Boys Training Home – SHR Curtilage Amendment – NOI

Item deferred.

Item 2.2 Marie Short Farmhouse, Kempsey – NOI

The State Heritage Register Committee noted the update on Marie Short Farmhouse, Kempsey – NOI by Ms Judith Coombes.

Key points noted:

- Designed by Glenn Murcutt and constructed in 1975, Marie Short Farmhouse is seminal to the development of late twentieth century Modernist domestic architecture in Australia. Only a small number of current SHR listings are attributed to the Modern Movement style of architecture.
- The Assessment of Significance Heritage Data Form has been updated to reflect comments made by Glenn Murcutt and the Australian Institute of Architects (AIA) Heritage Committee.
- The site has been assessed as having potential state significance under five of the seven significance criteria.

The Chair thanked Ms Judith Coombes for her work on this item and her update.

Resolution 2022-49

That the State Heritage Register Committee:

1. **Considers** the item known as *Marie Short Farmhouse, Kempsey* at 985 Beranghi Road, Crescent Head, defined in accordance with the curtilage shown at Tab 2.2C of the report, is likely to be of State heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 21 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Ms Natalie Vinton and seconded by Ms Colleen Morris

Item 3. SHR Nominations – Recommendation to List**Item 3.1 Glenlee, Lugarno – RTL**

The State Heritage Register Committee noted the presentation on Glenlee, Lugarno – RTL by Dr Aleisha Buckler and Ms Sonia Limeburner.

Key points discussed:

- The Chair thanked Committee members Ms Colleen Morris and Ms Lisa Trueman for their work on this nomination, acknowledging their knowledge and experience of the site.
- The majority of the over 200 submissions received were in support of the listing as advertised.
- There is strong local community support for the Government or Council acquisition of the property; however, the owners strongly object stating that the listing would cause undue financial hardship.
- Georges River Council is progressing an assessment of the site's natural heritage significance. The Committee discussed the importance of this study and how its findings would inform further decision making on this nomination.
- The heritage listing of Glenlee, Lugarno on the Local Environmental Plan (LEP) is expected to be finalised in the coming months.

- The Committee discussed the heritage significance of the place as a migrant heritage cultural landscape and sought further investigation of the natural and Aboriginal heritage values of the site.
- Members emphasised that a cultural landscape needs to be considered holistically, as the values and attributes of the place all come together and make it unusual, rare, or representative. The various elements of the cultural landscape should not be seen in isolation from each other and must be understood as interconnected elements of the site that link together people, place, and stories.

The Chair thanked Dr Aleisha Buckler and Ms Sonia Limeburner for the update.

Resolution 2022-50

That the State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has **considered** the submissions received in response to its Notice of Intention to Consider Listing the item known as *Glenlee* at 80 Boronia Parade, Lugarno.
2. **Reaffirms** its position that the item known as *Glenlee* at 80 Boronia Parade, Lugarno, is likely to be of State heritage significance; however, **considers** that further assessment of the natural and Aboriginal cultural heritage values of the site and a potential amended curtilage and site-specific exemptions are required.
3. **Decides** not to recommend the listing at this time, with the intention of reconsidering the nomination at a later date.
4. In accordance with section 33(1)(e) of the *Heritage Act 1977*, **give notice** of its decision to persons notified under section 33(1)(a).

Moved by Mr Paul Knight seconded by Ms Natalie Vinton

Item 3.2 Kameruka Golf Course – RTL – Owner’s Presentation

The State Heritage Register Committee noted the presentation on Kameruka Golf Course – RTL by the landowner, Mr Barry Moffit, and his planning consultant, Mr Garret Barry.

The report was presented by Dr Damian Tybussek.

Key points noted:

- Forty-seven of the 50 submissions received during the exhibition period support the listing.
- The landowner is objecting the proposed listing and wishes to explore the option of a rural residential development for the land.
- The Society of Kameruka Golfers has offered to purchase or lease the golf course, with intention to enable the restoration and operation of the golf course.
- The submission made by the Australian Institute of Landscape Architects recommends that an expanded listing be considered for the Kameruka Estate as a whole (as a cultural landscape).
- Part landowner Crown Lands has not indicated if they are in support of the proposed listing.
- The item has been assessed as having potential State heritage significance under six of the seven criteria.
- The landowner and his planning consultant outlined the problems they foresee with the listing, including the significant funding required for restoring the golf course.
- The Committee is keen to understand the Society’s business plan regarding Kameruka Golf Course and how the Society intends to make the golf course a viable option.

- Heritage NSW will invite the Society to present to the Committee at the October meeting.

The Chair thanked Mr Barry Moffit and Mr Garret Barry for their presentation, and Dr Damian Tybussek for his report.

Resolution 2022-51

That the State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has **considered** the submissions received in response to its Notice of Intention to Consider Listing the item known as *Kameruka Golf Course* at West Kameruka Road, Kameruka.
2. **Reaffirms** its previous position that the item known as *Kameruka Golf Course* at West Kameruka Road, Kameruka is likely to be of State heritage significance; however, **considers** that further consultation is required.
3. Therefore, **decided** to continue consultation regarding the listing with the intention of considering the listing at a later date.

Moved by Ms Colleen Morris and seconded by Dr Stephen Gapps

Item 4. Preliminary Assessment of New SHR Nominations

Nil to report.

Item 5. Matters for Consideration

Item 5.1 Consultation – Refresh of Assessing Heritage Significance

The State Heritage Register Committee noted the update on Refresh of Assessing Heritage Significance by Ms Elizabeth Owers and Curio Projects.

Members of the Heritage Advisory Panel (HAP) of the Heritage Council of NSW attended this item.

Key points noted:

- Consultation meetings have been held within Heritage NSW and the public consultation phase via the *Have Your Say* platform will commence today. The *Have Your Say* survey will comprise questions regarding use, accessibility and understanding of current guidelines.
- As part of the consultation process, Heritage NSW will also be liaising with heritage advisors in NSW.
- Key emerging themes:
 - The guidelines need to be user friendly for both technical and non-technical experts
 - Local and State level audience and user requirements need to be met
 - The guidelines need to reflect the *Burra Charter & Practice Notes*
 - Comparative analysis is complex and not addressed in detail
 - The gradings section currently emphasises built heritage fabric – how to compare physical and intangible elements?
- The new guidelines will be a live digital document allowing it to be updated as required and will include links to works by Heritage NSW and the Heritage Council and adaptation post Heritage Act Review.
- Curio and Heritage NSW are investigating visual aids to be used throughout the document and are examining current listing statistics (including from other states).

- The next steps include to collate the data once the survey is complete and present a brief with recommendations including changes to content and structure, language updates, design aesthetics, up-to-date criterion examples, and additional resources.

The Chair thanked Ms Elizabeth Owers, Ms Natalie Vinton and Ms Jody Steele for the update, and the members of HAP for joining the meeting today.

Item 5.2 Appin Massacre Cultural Landscape – Walker Corporation Presentation

The State Heritage Register Committee noted the report by Heritage NSW and Walker Corporation's presentation, 'Appin Vale Rezoning – Shared History Listing'.

Key points noted:

- Walker Corporation stated that it acknowledges the events of the Appin Massacre, the historical significance of the site, and that it is shared history. Walker understands the importance of understanding the significance of place before making changes.
- It was noted that Walker's cultural values mapping was strongly informed by the Department of Planning and Environment's *Connecting with Country Framework* for the Greater Macarthur Growth Area. The cultural mapping has been developed through the shared knowledge and understandings of the Traditional Custodians, cultural knowledge holders and cultural advisors.
- The Walker's cultural mapping identified five specific locations of continuing cultural value, three culturally significant movement corridors (cultural routes), and four specific areas that hold significance for their association with the Appin Massacre.
- The Appin Precinct Structure Plan and the Appin Vale Precinct Plan were informed by six design principles underpinned by Country: Framed by Nature; Custodians of Place; Healing Landscapes; Connected, Active & Healthy; Resilient Neighbourhoods; and Housing Choice of the Future.
- Walker confirmed their ongoing commitments to:
 - The implementation of the Connecting with Country Framework
 - Continued consultation with the First Nations people and the co-design process for key cultural sites.
 - Preserving the connections between a series of non-contiguous sites, through sight lines, view corridors, and physical connections.
 - Working with Heritage NSW in developing and implementing an interpretation strategy to tell and teach the stories of Country.

The Committee thanked Walker Corporation for their presentation.

The Chair acknowledged the hard work of the Heritage NSW Executive Director and staff.

Item 5.3 15-Year Management Review of Braidwood and Its Setting – Community Consultation Update

Item deferred.

Item 5.4 Namoi River Railway Underbridge and Timber Floodplain Viaduct, Manilla – Update

The State Heritage Register Committee noted the update on Namoi River Railway Underbridge and Timber Floodplain Viaduct, Manilla (Manilla Viaduct) by Ms Margot Stuart and Ms Mary Ann Hamilton.

Key points noted:

- Manilla Viaduct spreads through the town of Manilla and crosses three public streets and one private street. It is considered to hold very high aesthetic and technical significance.
- The bridge is one of a small number of large, steel American-style bridges from that time and is in fair-to-good condition.
- Heritage NSW considers the eastern portion of the viaduct to be the most aesthetically and technically significant viaduct remaining in existence in NSW.
- TfNSW state that Transport Asset Holding Entity of New South Wales (TAHE) is not able to fund the maintenance and conservation of the Manilla Viaduct. The condition of the viaduct needs to be addressed in the interest of public safety. TfNSW has invested substantially to manage the safety hazards as well as is stabilisation measures.
- TfNSW recommends retaining three bays and the bridge and interpreting the remainder of the structure throughout the site, however no further detail on this interpretation strategy or budget for heritage maintenance has been provided at this time.
- Members noted that Kevin Anderson MP, Member for Tamworth, supports the preservation of the viaduct, noting that there is community support for transforming the viaduct into a tourist walkway.
- Heritage NSW will conduct a site visit in the coming months to conduct a visual assessment of the current condition of the Manilla Viaduct.
- Heritage NSW will also seek clarity from TfNSW around the role of UGL Regional Linx in managing the Manilla Viaduct, funding for maintaining the heritage assets on the Country Rail Network, and the proposed strategy for the Manilla Viaduct.

The Chair thanked Ms Margot Stuart and Ms Mary Ann Hamilton for their update.

Item 6. SHR Listings Monthly Report

The State Heritage Register Committee noted the SHR Listings Monthly Report by Ms Sonia Limeburner.

It was noted that South Head Cultural Landscape is in the workplan progression for the next quarter, following a request for Heritage NSW to reconsider the item as a priority.

Item 7. General Matters

Key points noted:

- Ms Colleen Morris will chair the 4 October SHRC meeting.
- The Chair would like to examine the Approvals Committee (AC) and SHRC 2023 meetings timetable to enable AC members to attend SHRC and SHRC members to attend AC meeting.
- The Chair requested that the December meeting be held in Parramatta followed by a lunch.

Item 7.1 Forward Agenda

The State Heritage Register Committee noted the report.

Meeting Close

There being no further items of business, the Chair, The Hon Robyn Parker, closed the meeting at 1:00 PM.



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Colleen Morris

A/Chair, State Heritage Register Committee

Date: 4 October 2022