

**MINUTES OF MEETING**  
**State Heritage Register Committee**

2 March 2016

Commencing at 3.40 pm

Heritage Division, Office of Environment and Heritage  
 3 Marist Place Parramatta NSW



<b>PRESENT</b> Ms Louise Cox AO (Chair) Dr Deborah Dearing Ms Jennifer Davis Ms Lisa Newell	<b>APOLOGIES</b>	Dr Raymond Kelly Dr Mark Dunn
	<b>HERITAGE DIVISION ATTENDEES</b>	Dr Siobhan Lavelle OAM—Manager, Listings Mrs Colleen Klingberg—Secretariat Unit (minutes) Listings Section:  Mrs Lucy Hampton Ms Mary Ann Hamilton Ms Christina Kanellaki Lowe Ms Flavia Scardamaglia

<b>Agenda Item</b>	<b>1 Opening and Welcome</b>
	The meeting commenced at 3.40 pm.
<b>Agenda Item</b>	<b>1.1 Apologies, Confirmation and timing of Agenda</b>
Discussion	<ul style="list-style-type: none"> <li>Members were welcomed, apologies noted and the agenda was confirmed.</li> </ul>
Noted	The Committee noted this information.

<b>Agenda Item</b>	<b>2 Declaration of Interest</b>
<b>Agenda Item</b>	<b>2.1 Declarations of Interest</b>
Discussion	Members were advised of nil Conflicts of Interest.
Noted	The Committee noted Nil Declarations of Interest.

<b>Agenda Item</b>	<b>3 Confirmation of Minutes</b>
<b>Agenda Item</b>	<b>3.1 State Heritage Register Committee meeting of 3 February 2016</b>
Discussion	<ul style="list-style-type: none"> <li>Members reviewed the draft minutes of the 3 February State Heritage Register Committee meeting noting inclusion of amendments provided by members prior to the meeting.</li> </ul>
Resolution	2016-6. The Heritage Council State Heritage Register Committee: 1. Accepts the minutes with amendments requested as a true record of the State Heritage Register Committee meeting held on 3 February 2016.  Moved by Ms Jennifer Davis and seconded by Ms Louise Cox.

<b>Agenda Item</b>	<b>4 Action Report</b>
<b>Agenda Item</b>	<b>4.1 State Heritage Register Committee Action Report</b>
Discussion	Members reviewed the current State Heritage Register Committee Action Report and were provided an update on the following items by Dr Siobhan Lavelle. <ul style="list-style-type: none"> <li>Action 9/15-A – The Native Vineyard, Cobbitty—as no response received in response to letter of October 2015, members requested Heritage Division to follow up.</li> </ul>

	<ul style="list-style-type: none"> <li>▪ Members were advised the similar issue of nil response to letters affects some other nominations in progress with the Heritage Division.</li> <li>▪ Action 6/15-B – Policy paper on SHR Listing – SSD and SSI – members requested that work on policy be progressed as soon as possible. Chair offered out of session assistance to complete the work. Chair has provided information previously.</li> <li>▪ Action 4/15-B – Brett Whiteley’s House and Studio, Lavender Bay – members noted update will be presented to April 2016 meeting.</li> <li>▪ Robb College, University of New England, Armidale – Conservation Management Plan, currently being reviewed. Heritage Division will follow up collection of comments from members and review by subcommittee. Ministerial Briefing Note being finalised to ensure description for listing aligns with wide ranging exemption. Heritage Division to amend existing heritage assessment (in HOD) to clarify precisely what elements are considered to be of state significance (eg. form, design, fabric)</li> <li>▪ Recommendation to List Stroud House, Stroud has been endorsed by Minister Speakman and will be gazetted on 4 March 2016.</li> </ul>
Noted	The Committee noted the report and verbal updates.
Action	<ul style="list-style-type: none"> <li>▪ Action 9/15-A – The Native Vineyard, Cobbitty – Heritage Division to follow up on correspondence.</li> <li>▪ Action 6/15-B – Policy paper on SHR Listing – SSD and SSI – Heritage Division to progress the work on policy.</li> </ul>

<b>Agenda Item</b>	<b>5 Minutes, reports and matters arising from Heritage Council advisory panels</b>
	Nil Matters

<b>Agenda Item</b>	<b>6 Draft State Heritage Register Nominations Review</b>
<b>Agenda Item</b>	<b>6.1 Ultimo Tramways Power House, Ultimo, Sydney LGA</b>
Discussion	<p>Ms Mary Ann Hamilton presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ The item has been nominated by National Trust of Australia (NSW).</li> <li>▪ The nomination argues that the Ultimo Power House is potentially of state historic significance as the first large state owned electricity generating station in NSW and the original generating station for the supply of electricity to power the tramway network in Sydney.</li> <li>▪ There are other large and significant power station/houses documented in the Heritage Division database, those most comparable with the Ultimo Power House in terms of age and demonstrating the generation of power in the early 20<sup>th</sup> century, include the Power House/Pump House on Cockatoo Island, the AGL Powerhouse at Breakfast Point, White Bay Power Station and the Geological and Mining Museum.</li> <li>▪ White Bay Power Station is the most intact of this group, retaining its interior spaces and much of the technology and machinery used in this history of power generation. The others, including the Ultimo Power House demonstrate the process of power generation through the layout and nature of internal and external spaces.</li> <li>▪ The nomination is for the building and remaining fabric connected to the original building such as gantries and overhead cranes.</li> <li>▪ The nomination is not related to the Powerhouse Museum collection and the Heritage Division has received an interim response from the Powerhouse Museum in relation to the correspondence querying if the significance of the collection had been assessed.</li> </ul> <p>Members discussed the matter noting:</p>

	<ul style="list-style-type: none"> <li>▪ Nomination is directly related to the original use of the building and its industrial heritage.</li> <li>▪ The contentious issues identified in the report in relation to the NSW Government announcement that the Powerhouse Museum is to move to new accommodation in Parramatta, in Sydney's West and that the Ultimo property is to be sold into private ownership.</li> <li>▪ Recognising that the site will be sold, a process would be required to work with the seller and potential buyers to help protect the heritage fabric whilst ensuring a long term economic future for the site.</li> <li>▪ Agreed that the site is likely of state heritage significance but further information is required on the industrial heritage of the site to assist with determining its heritage significance.</li> </ul>
Resolution	<p>2016-7. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. Advises the Heritage Division that Ultimo Tramways Power House is likely to be of state heritage significance; and</li> <li>2. Advises the Heritage Division to carry out further research on the heritage significance and inform the decision as to whether or not to progress the nomination of Ultimo Tramways Power House.</li> </ol> <p>Moved by Ms Louise Cox and seconded by Ms Lisa Newell.</p>
<b>Agenda Item</b>	<b>6.2 Newcastle Recreation Reserve, Newcastle, Newcastle LGA</b>
Discussion	<p>Ms Sonia Limeburner and Mr David Campbell presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ The item has been nominated by the Coal River Working Party and seeks to include The Obelisk, King Edward Park, King Edward Park Headland Reserve, Arcadia Park and the Aboriginal site <i>Yi-ran-na-li</i>.</li> <li>▪ The nomination for the Newcastle Recreation Reserve identifies a number of values for which it may be significant including its natural, Aboriginal, cultural landscape, aesthetic, archaeological, and recreational values as well as its convict, early settlement and military history.</li> <li>▪ The nomination encompasses four existing State Heritage Register (SHR) listings <ul style="list-style-type: none"> <li>- The Bogey Hole (SHR No. 01678)</li> <li>- Shepherds Hill Defence Group Military Installations (SHR No. 01806)</li> <li>- The Newcastle Government House and Domain (SHR No. 01841)</li> <li>- Coal River Precinct, Newcastle (SHR No. 01674)</li> </ul> </li> <li>▪ The most comparable SHR listed item with the Newcastle Recreation Reserve in terms of demonstrating a large number of values is Centennial Parklands, as it too represents a complex natural and cultural landscape set within an urban setting.</li> <li>▪ Part of the site has previously been subject to Land and Environment Court proceedings in relation to proposed commercial development of the site and is also subject to a Land Claim under the <i>Aboriginal Land Rights Act (NSW) 1986</i>.</li> <li>▪ If the nomination proceeds the Division would consult with all stakeholders to refine curtilage and negotiate appropriate site specific exemptions.</li> </ul> <p>Members discussed the matter noting:</p> <ul style="list-style-type: none"> <li>▪ The multiple layers the site represents and importance to the local, state and commonwealth community.</li> <li>▪ The site is listed on the Newcastle Local Environment Plan.</li> <li>▪ More work is required to build on the current nomination and any future proposed listing should include the entire area, overlapping the current listings to recognise the whole context of the site.</li> </ul>
Resolution	<p>2016-8. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. Advises the Heritage Division that Newcastle Recreation Reserve is likely to be state heritage significance; and</li> <li>2. Advises the Heritage Division to progress the nomination of Newcastle Recreation Reserve.</li> </ol>

	Moved by Dr Deborah Dearing and seconded by Ms Lisa Newell.
<b>Agenda Item</b>	<b>6.3 Charles Richardson Pipe Organ at St. Stephen's Presbyterian Church, East Maitland, Maitland LGA</b>
Discussion	<p>Mr David Campbell presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ The item has been nominated by Mr Peter Guy, Organist and Master of the Choristers of Christ Church Cathedral, Newcastle, and a Councillor of the Organ Historical Trust of Australia. The organ is housed in the sanctuary St. Stephen's Presbyterian Church located at 64 George Street, East Maitland.</li> <li>▪ The remarkably intact church pipe organ, was built by Charles Richardson (1897), who is described as the most prominent NSW organ builder of the late nineteenth century and early twentieth century. Richardson, intimately associated with the great organ at the Sydney Town Hall, remains one of the state's most celebrated pipe organ designers and builders.</li> <li>▪ The Charles Richardson pipe organ appears to fulfil the criteria for inclusion in the State Heritage Register under the <i>Heritage Act 1977</i> (NSW).</li> <li>▪ The nomination has the support of the Kirk Session, the decision-making body of the parish.</li> </ul> <p>Members discussed the matter noting:</p> <ul style="list-style-type: none"> <li>▪ The information provided at this time indicates that the organ is likely to be state heritage significance.</li> <li>▪ Additional comparative analysis and possibly specialist advice is required to better understand significance of the organ.</li> </ul>
Resolution	<p>2016-9. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. Advises the Heritage Division that Charles Richardson Pipe Organ at St. Stephen's Presbyterian Church, East Maitland NSW is likely to be state heritage significance;</li> <li>2. Advises the Heritage Division to progress with more attention to state-wide comparative analysis, the nomination of Charles Richardson Pipe Organ at St. Stephen's Presbyterian Church, East Maitland NSW; and</li> <li>3. Endorse the engagement of specialist resources to assist with completion of the assessment if required.</li> </ol> <p>Moved by Ms Louise Cox and seconded by Ms Jennifer Davis.</p>
<b>Agenda Item</b>	<b>6.4 William R. Tresise Memorial Fountain and Plaza, Lismore, Lismore LGA</b>
Discussion	<p>Mr David Campbell presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ The item nominated by Nancy Casson, President of the Lismore City Lion's Club, Lismore NSW includes only the William R. Tresise Memorial Fountain (commonly known as the Lions Fountain) and associated plaza.</li> <li>▪ The fountain and plaza dedicated in 1967 are associated with William Richard Tresise, a Lismore builder and founder of the Lions in Australia, and commemorates the first 20 years of Lionism in Australia. The fountain has not been in working order since c. 2012.</li> <li>▪ On considering the nomination and some further research, it does not appear that the William R. Tresise Memorial Fountain and Plaza satisfies the criteria for inclusion in the State Heritage Register under the <i>Heritage Act 1977</i> (NSW).</li> <li>▪ The fountain and plaza are not included as a heritage item in the Lismore Local Environmental Plan 2012.</li> </ul> <p>Members discussed the matter noting:</p> <ul style="list-style-type: none"> <li>▪ The significance of the fountain and plaza have been negatively affected by its current condition, and by the alterations and additions made since first dedicated.</li> </ul>
Resolution	<p>2016-10. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. Advises the Heritage Division that William R. Tresise Memorial Fountain and Plaza, Lismore NSW is not likely to be of state heritage significance;</li> </ol>

	<p>2. Advises the Heritage Division to not to progress the nomination of William R. Tresise Memorial Fountain and Plaza, Lismore NSW.</p> <p>Moved by Dr Deborah Dearing and seconded by Ms Jennifer Davis.</p>
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Agenda Item	7 State Heritage Register – Notice of intention
Agenda Item	7.1 Notice of intention to consider removal—Clarence River Road Bridge, Tabulam, Kyogle LGA and Tenterfield LGA
Discussion	<p>Dr Siobhan Lavelle presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ Nominated by Roads and Maritime Services (RMS) for removal from the State Heritage Register the Clarence River Road Bridge (SHR No. 1461) is a de Burgh type timber truss road bridge.</li> <li>▪ The bridge is vested in Kyogle Council and Tenterfield Shire and managed by RMS NSW.</li> <li>▪ The grounds for removal are <ul style="list-style-type: none"> <li>- that the bridge is incapable of reasonable or economic use</li> <li>- that an obligation for future maintenance of the bridge by both Kyogle Shire and Tenterfield Shire following its replacement by a new structure would cause economic hardship to both Local Government Areas (attested to by letters from both Shires)</li> <li>- that its preservation is not necessary within the Heritage Council-endorsed RMS NSW <i>Timber Truss Bridge Conservation Strategy</i> (2012).</li> </ul> </li> <li>▪ The bridge, with five spans, is the longest surviving timber truss bridge in NSW currently in service, the Hume Highway viaduct at Wagga Wagga being extant but disused.</li> <li>▪ The proposed demolition has been the subject of controversy in the local media as the RMS has also prepared and exhibited a Review of Environmental Factors for the replacement of the bridge with a modern structure meeting Higher Mass Limits (HML) heavy vehicle weight standards.</li> </ul> <p>Members discussed the matter noting</p> <ul style="list-style-type: none"> <li>▪ That the Heritage Division does not object to the proposal to remove this bridge from the State Heritage Register based on the submitted grounds for removal.</li> <li>▪ Noted that the RMS NSW <i>Timber Truss Bridge Conservation Strategy</i> (2012) included action to be undertaken by RMS for the addition and removal of bridges to the State Heritage Register including the recently recommended Old Cobram-Barooga Bridge, Barooga.</li> <li>▪ Stakeholders may have concerns regarding a proposed removal from the State Heritage Register of a State significant bridge.</li> <li>▪ It would be appropriate for the Division to emphasise that there is an existing recommendation to the Minister for the listing of the Old Cobram-Barooga Bridge, Barooga. This may ease concerns stakeholders may have regarding a proposed removal from the State Heritage Register of a State significant bridge.</li> </ul>
Resolution	<p>2016-11. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. In accordance with the <i>Heritage Act 1977</i>, s.38, and at the request of the RMS NSW, will give to each person that it considers to be an affected owner or occupier written notice (a <i>Notice of Intention to Consider Removal from the State Heritage Register</i>) that it is to consider whether to recommend the removal of the Clarence River Road Bridge on State Highway 16, at Tabulam, NSW; and</li> <li>2. In accordance with the <i>Heritage Act 1977</i>, s.33(1)(b), within 14 days after notice of intention to consider removal from the State Heritage Register is given, will cause a notice of intention to consider removal to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the proposed removal, specifying a date as the closing date for the receipt of submissions of 28 days after</li> </ol>

	<p>the publication of the newspaper notice, and the manner in which submissions may be made.</p> <p>Moved by Ms Louise Cox and seconded by Ms Lisa Newell.</p>
<b>Agenda Item</b>	<b>7.2 Notice of intention to Consider Listing—Thurlow House, Blakehurst, Kogarah LGA</b>
Discussion	<p>Ms Christina Kanellaki Lowe presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ Thurlow House is a split level dwelling, located on a narrow site that slopes steeply down to the Georges River. It is a rare and intact Modern Movement house designed by prominent architect Harry Seidler. The house is cantilevered over a rock shelf and oriented to views over the treed site to the water. It has the characteristics of Modern Movement architecture framed structural systems, asymmetry, sleek, prismatic forms and extensive glazing.</li> <li>▪ Thurlow House is nominated by the Heritage Division following a successful Interim Heritage Order (IHO) request by Polly Seidler in May 2015. Thurlow House (a recent deceased estate) is currently for sale and due the nature of the site, its waterfront location and its lack of statutory heritage listing, there is potential for the house to be the subject of a future development threat.</li> <li>▪ As a result of the IHO, HeriCon Consulting was engaged to prepare a Heritage Assessment report with landscape assessment input provided by Ms Colleen Morris.</li> <li>▪ The report, reviewed by the Division and tabled at the meeting, found that Thurlow House has historical, associational, aesthetic, technical, rarity, and representative significance at a state level and warrants inclusion on the State Heritage Register.</li> </ul> <p>Members discussed the matter noting:</p> <ul style="list-style-type: none"> <li>▪ The significance advised by the HeriCon Consulting Heritage Assessment report and the comparative analysis provided.</li> <li>▪ Kogarah City Council has previously advised that there is no intention to list the house on the council's Local Environmental Plan at this time.</li> </ul>
Resolution	<p>2016-12. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. consider the item known as "Thurlow House" at 9 Stuart Crescent, Blakehurst, defined in accordance with the curtilage shown at Annexure B of the prepared report may be of state heritage significance;</li> <li>2. in accordance with section 33(1)(a) of the <i>Heritage Act 1977</i>, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a Notice of Intention to Consider Listing); and</li> <li>3. in accordance with section 33(1)(b) and section 33(1)(c) of the <i>Heritage Act 1977</i>, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 26 days after the publication of the newspaper notice and the manner in which submissions may be made.</li> </ol> <p>Moved by Dr Deborah Dearing and seconded by Ms Lisa Newell.</p>
<b>Agenda Item</b>	<b>7.3 Matter Arising—Seidler Buildings—need for approach to work of this architect</b>
Discussion	<ul style="list-style-type: none"> <li>▪ The members discussed the significance of the Harry Seidler-designed Thurlow House in relation to his other works that are both listed and not currently listed on Local Environment Plans and the State Heritage Register.</li> <li>▪ Members recommended some further research in relation to surviving Harry Seidler items to inform decisions on the relative significance of individual items and an approach to future listings.</li> </ul>
Resolution	<p>2016-13. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. Request the Heritage Division to carry out further research in relation to Harry Seidler works and the threshold and policy position for differentiation between local and state significance;</li> </ol>

	Moved by Ms Jennifer Davis and seconded by Ms Louise Cox.
Action	<ul style="list-style-type: none"> <li>▪ Heritage Division to carry out further research in relation to Harry Seidler works and the threshold and policy position for differentiation between local and state significance.</li> </ul>

<b>Agenda Item</b>	<b>8 State Government Heritage (Section 170 Registers/HAMS)</b>
	<i>Nil Matters</i>

<b>Agenda Item</b>	<b>9 Interim Heritage Orders</b>
	<i>Nil Matters</i>

<b>Agenda Item</b>	<b>10 Environmental Planning Instruments &amp; Heritage Studies</b>
	<i>Nil Matters</i>

<b>Agenda Item</b>	<b>11 Matters for Consideration and Decision</b>
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<b>Agenda Item</b>	<b>11.1 Update on SHR Listing nominations currently being progressed</b>
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Discussion	<p>Ms Mary Ann Hamilton presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ Current program of work being undertaken on the State Heritage Register by the Listings Section of the Heritage Division.</li> <li>▪ The current 70 nominations for the SHR include items that will be considered in line with the latest Heritage Council endorsed Thematic Listing Program as well as community nominated/Heritage Division developed nominations for Priority Places and Aboriginal Heritage.</li> <li>▪ Heritage Division staff are actively investigating and progressing 58 of these nominations in the calendar years 2015–2017.</li> <li>▪ The Heritage Council at its Business Planning Day on 17 February 2016 set as one of its priorities the development of a strategic approach to the SHR. This work will be undertaken over the next year and will influence the future SHR listing program.</li> </ul>
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Resolution	<p>2016-14. The Heritage Council State Heritage Register Committee:</p> <ol style="list-style-type: none"> <li>1. Notes the report;</li> <li>2. Notes the future work proposed by the Heritage Council on a State Heritage Register (SHR) Strategy;</li> <li>3. Confirms that priority will be given to progressing SHR listing for sites selected under the endorsed themes;</li> <li>4. Directs the Heritage Division to present the work plan to meetings where draft items are being considered;</li> <li>5. Agrees that it will take an active role in managing the forward work program; and</li> <li>6. When considering new nominations assess their priority in relation to other items in the work plan.</li> </ol> <p>Moved by Ms Louise Cox and seconded by Dr Deborah Dearing.</p>
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<b>Agenda Item</b>	<b>12 General Business</b>
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Agenda Item	12.1 Reactivation of proposed National Heritage Listing Project—Colonial Sydney
Discussion	<p>Dr Siobhan Lavelle presented this item advising:</p> <ul style="list-style-type: none"> <li>▪ The Commonwealth Department of Environment has met with the Heritage Division and advised that it is proposed to reactivate the National Heritage Listing Project known as “Colonial Sydney”</li> <li>▪ The National listing will have a possible new title—“Governor’s Domain and Civic Precinct”</li> <li>▪ The matter will be considered by Australian Heritage Council to determine if the project will be reactivated.</li> <li>▪ Additional information has been requested to enable the Heritage Division to identify current listing status of items contained within the project.</li> </ul>
Noted	The Committee noted the report and verbal updates.

<b>CLOSE OF MEETING – 5.55 pm</b>	
<p>I confirm that these minutes are an accurate reflection of the Heritage Council State Heritage Register Committee discussion and outcomes.</p>  <p>.....</p> <p>Ms Louise Cox AO  Chair, Heritage Council State Heritage Register Committee  Date: 6 April 2016</p>	