



HERITAGE COUNCIL OF NSW

MEETING MINUTES – 499

6 April 2022 | 9:00 AM – 4:30 PM

Classroom 11, Top Education Tenancy, Level 1, Locomotive Workshop, Bay 3, 2 Locomotive Street, Eveleigh and via teleconference

ATTENDANCE	
MEMBERS	
Mr Frank Howarth AM PSM	Chair
The Hon Robyn Parker	Deputy Chair
Dr Nicholas Brunton	Member
Mr Ian Clarke	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Ms Colleen Morris	Member
APOLOGIES	
Mr Brett Whitworth	Member
Mr Dillon Kombumerri	Observer
GUEST PRESENTERS AND EXTERNAL ATTENDEES	
Ms Elizabeth Heagney	Principal Analyst & Manager, Centre for Advanced Analytics & Economics, DPE (<i>item 4.2</i>)
Mr Nicholas Wolff	Program Director Central Renewal, TfNSW (<i>item 5.1</i>)
Mr Colin Sargent	Director Design & Planning, TfNSW (<i>item 5.1</i>)
Mr David Barnard	Project Manager, TfNSW (<i>item 5.1</i>)
Ms Santhurie Naidoo	Senior Manager Environment & Sustainability TfNSW (<i>5.1</i>)
Ms Emma Mcgirr	Specialist (Heritage), TfNSW (<i>item 5.1</i>)
Mr Josh Daniel	Senior Environment & Sustainability Officer, TfNSW (<i>5.1</i>)
Mr Hugh Thornton	Project Manager, TfNSW (<i>item 5.1</i>)
Mr Paul Davies	Heritage Advisor, Heritage Architects (<i>item 5.1</i>)
Ms Julie Mackenzie	Heritage Advisor, TZG Architects (<i>item 5.1</i>)
Ms Emily Dickson	Senior Planning Officer, TfNSW (<i>item 5.1</i>)
Mr Aaron Nangle	Senior Planner, TfNSW (<i>item 5.1</i>)

HERITAGE NSW	
Ms Elizabeth Owers	Acting Executive Director
Ms Lucy Albani	Director Heritage Policy and Strategy
Mr Tim Smith	Director Heritage Assessments
Mr Michael Ellis	Manager Assessments
Dr Caroline Ford	Principal Policy Officer (<i>items 4.1 & 4.2</i>)
Ms Emma Dortins	Manager Heritage Programs (<i>items 4.1 & 4.2</i>)
Mr James George	Senior Policy Officer (<i>item 4.1</i>)
Mr Damian Lucas	Senior Policy Officer (<i>item 4.2</i>)
Ms Rochelle Johnston	Senior Manager Major Projects (<i>items 5.1 & 5.2</i>)
Ms Chrisia Ang	Senior Assessments Officer (<i>items 5.1 & 5.2</i>)
Ms Andreana Kennedy	Senior Assessments Officer (<i>item 5.1</i>)
Ms Natalie Blake	Manager Heritage Programs (<i>item 6.1</i>)
Ms Christine Hay	Senior Heritage Officer (<i>item 6.1</i>)
Ms Maria Schroder	Senior Policy Officer (<i>items 6.1 and 6.2</i>)
SECRETARIAT	
Ms Olgica Lenger	Manager Secretariat
Ms Elizabeth Thomas	Senior Secretariat Officer

IN-CAMERA SESSION

This item was not minuted.

Item 1. Welcome and Formalities

The Chair, Frank Howarth, opened the meeting at 9:40 AM, delivered an Acknowledgment of Country and welcomed attendees.

The Chair noted the apologies received for this meeting.

It was noted that a quorum had been met.

Item 1.1 Conflict of Interest Declarations

There were no conflicts of interest declared for this meeting.

Item 1.2 Out of Session Decisions

There were no out of session decisions.

Item 1.3 Minutes from the Previous Meeting – 2 March 2022

Resolution 2022-07
The Heritage Council of NSW: 1. Confirmed the minutes of the previous ordinary meeting (2 March 2022) as a complete and accurate record of that meeting.
Moved by Robyn Parker and seconded by Nicholas Brunton

Item 1.4 Matters Arising

There were no matters arising.

Item 1.5 Action Report

The Heritage Council of NSW agreed to close items recommended for closure. The register was updated to reflect the additional discussion and further actions requested.

Item 2. Executive Director, Heritage NSW - update

The Heritage Council of NSW noted the report and verbal update from Acting Executive Director, Elizabeth Owers.

Impacts to Heritage following recent flooding events

The Council noted that:

- Mapping is being undertaken to better understand the impact of recent flooding events to heritage listings across the state.
- Heritage NSW has applied for emergency grant funding which is being considered by the Expenditure Review Committee and, if approved, it will be co-funded by the Commonwealth and NSW state government.
- Other funding options for flood impacted heritage items are being considered including a proposal for a customer led approach to undertake individual case management with associated funding as required.

Bundian Way

Paul Knight gave a brief update on the discussions being held with key stakeholders regarding the Bundian Way listing. Heritage NSW will provide a further update on this matter at the appropriate time.

National Trust Heritage Awards

Heritage NSW is finalising arrangements for Council members to attend the National Trust Heritage Awards being held on the 13th May 2022.

Great Western Highway upgrade

The Council discussed the Great Western Highway upgrade and asked Heritage NSW to provide an update on the engagement underway with Transport for NSW and work being done to assess the potential impacts to Aboriginal Cultural Heritage sites.

Impacts to cultural heritage in Ukraine

The Council discussed the impacts to cultural heritage resulting from the Russian invasion of Ukraine and noted that the Chair will write to the National Heritage Council to highlight the Council's concerns.

Item 3. Committees Update

Item 3.1 State Heritage Register Committee (SHRC)

Robyn Parker, Chair of the State Heritage Register Committee, provided an update on key outcomes for items considered at the 5th April SHRC meeting including the conservation area at Little Bay, Fitz Roy Iron Works at Mittagong, Kameruka Golf Course, Kurrumbede Homestead Complex, Loftus Signal Box de-listing and the Sydney Croquet Clubhouse at Rose Bay.

Ravensworth

Frank Howarth, Chair of the Heritage Council, provided an update on the hearing held by the Independent Planning Commission (IPC) on the 28th March to consider the Glendell Continued Operations proposal and the matters raised by the Council and Heritage NSW in relation to the potential impacts to Ravensworth Homestead and the surrounding cultural landscape.

The Council noted that should the IPC decide to reject the application to extend the coalmine and/or include conditions such that the homestead will remain in situ, the Heritage Council will proceed with a nomination to recommend the listing of Ravensworth as an item of state significance.

Owner objections

The Council briefly discussed matters related to owner objections and asked Heritage NSW to provide an update at the next Council meeting.

Item 3.2 Approvals Committee (AC)

Ian Clarke, Deputy Chair of the Approvals Committee, provided an update on key outcomes for items considered at the 5th April AC meeting including design options for the Sydney Harbour Bridge Northern Cycleway, the vehicle mitigation strategy for Bondi Beach Cultural Landscape and the Waterfront Green proposal at Callan Park.

Item 4. Legal, Policy and Administration

Item 4.1 Heritage Act Reforms

The Heritage Council of NSW received a presentation from Caroline Ford and Emma Dortins on the *Heritage Act* reforms.

The Council noted the policy development undertaken since the last meeting and the additional time allocated in the stakeholder engagement program to allow for drafting of the revised Bill to be finalised.

Heritage NSW has held workshops with staff regarding listing and approval elements proposed for the Act. Further workshops will be held with staff over the coming weeks.

The Council provided some initial feedback on the draft provisions proposed for the Heritage Fund.

Heritage NSW will convene a workshop on the 12th April with members of the Council, State Heritage Register Committee and the Approvals Committee to discuss the *Heritage Act* reforms in greater detail.

The Council thanked Heritage NSW for the update and offered to meet out of session in May if additional workshops are required.

Item 5. External Presentations

Item 5.1 Paint Shop Subprecinct, Redfern North Eveleigh

The Heritage Council of NSW received a report from Tim Smith and Rochelle Johnston on the recommended changes to the Redfern North Eveleigh (RNE) draft design guideline provisions and the updated Conservation Management Plan (CMP) framework for the Paint Shop Subprecinct.

The Council raised concerns related to the scale of development, masterplan and yields and ramifications for heritage and conservation of the Paint Shop Subprecinct.

The Council noted that TfNSW were yet to provide Heritage NSW with recent amendments to key documentation and the overarching framework for delivery.

Heritage NSW sought the Council's direction on the Statement of Significance and comparative analysis, and policies and principles to guide what happens in the precinct, with particular focus on the descriptors for the Paint Shop.

The Council noted that the Statement of Significance should be an accurate representation of the current state so that it may be used as a strong reference point to guide any future development in the precinct.

The Council discussed the opportunities and potential impacts that may be derived from the proposed amendments to the Statement of Significance and Design Guidelines and reiterated their preference for a whole of precinct approach rather than North and South Eveleigh being considered separately.

Heritage NSW advised that the Council will be able to lodge a formal submission to the Department of Planning and Environment during the public exhibition period.

The Council thanked Heritage NSW for the report.

Resolution 2022-08

The Heritage Council of NSW:

1. **Expressed** its serious concerns about the planning proposals for Redfern North Eveleigh, in particular a proposed building over the Paint Shop.
2. **Expressed** its serious concerns about the refusal by TfNSW to produce updates to the Statement of Significance, the Conservation Management Plan, and an integrated approach for North and South Eveleigh.
3. **Approved** the comments on the draft design guideline provisions (TAB 5.1C of the report) and directed Heritage NSW to provide them to the Department of Planning and Environment (DPE) prior to 14 April 2022.
4. **Agrees** that Heritage Council of NSW will make a submission to DPE during the exhibition to reiterate the Heritage Council's concerns.

Moved by Colleen Morris and seconded by Nicholas Brunton

Item 5.2 Central Precinct Renewal Program – Transport for NSW update

The Heritage Council of NSW received a presentation from Transport for NSW (TfNSW) on the Central Precinct Renewal Program.

TfNSW highlighted the key drivers for the development proposal and noted their ambition is to create a precinct for all people which is a green and activated space that is seen as a destination rather than simply a transit hub. The presentation outlined their response to issues previously raised by the Council, including the retention of Bradfield flyovers, the proposed design for over station deck and existing platform canopies, and people movement and connectivity at the north western corner.

Further updates on the Central Precinct Renewal Program provided by TfNSW included:

- the northern built form strategy which indicates the significant heights proposed for the tower developments and elevations stepped such that the tallest building tower is now located closest to the Terminal Building
- an upgraded and expanded civic square which will form the new western address into Central Station and the precinct
- conceptual designs for spaces beneath the potential OSD deck
- Terminal Building priority works which include the adaptive reuse of underutilised areas of the building, the restoration of the Sydney Terminal Building façade and Grand Concourse roof and rejuvenation of Eddy Avenue and Pitt Street tenancies.

The Council discussed the three tranches of works to be delivered being, the transport hub, the public realm and the over station development and reiterated their strong preference for a wholistic approach to the redevelopment that responds to the needs of Central Precinct, Redfern, and North and South Eveleigh.

The Council discussed the need for the development to build for the future and allow for a diverse mix of tenancies and sought TfNSW's advice on the modelling and industry and market soundings undertaken post pandemic which will be used to inform the future development.

The Council were pleased with the overall progress and connectivity elements but expressed their strong concern with regard to the scale and impact of the proposed over-station tower development.

The Council also raised concerns that the proposal appears to have changed significantly since the Council last viewed the scheme in December 2021 and that, despite the strong engagement undertaken to date, the overall planning pathway forward remains unclear.

The Council thanked TfNSW for their presentation and welcomed the opportunity for ongoing collaboration.

Resolution 2022-09

The Heritage Council of NSW:

1. **Thanked** Transport for NSW for their update on the Central Precinct Renewal Program.
2. **Acknowledges** the excellent work done by TfNSW to preserve the Bradfield flyovers and the activation opportunities and ongoing development of public realm proposals.
3. **Affirms** the desirability for a cohesive approach for Central Precinct, Redfern, and North and South Eveleigh re-development.
4. **Resolved** to write to DPE and TfNSW expressing its serious concerns about the impact of the proposed over-station tower development and that there should be no large towers over country platforms.

Moved by Colleen Morris and seconded by Nicholas Brunton

Robyn Parker left the meeting at 3:30pm.

Item 6. Matters for consideration

Item 6.1 Appin Massacre Cultural Landscape

The Heritage Council of NSW received a report and update from Natalie Blake and Christine Hay on the progress of the listing nomination and the events, site visits, interagency consultation and Aboriginal community engagement undertaken to date.

Site Mapping

- The cultural values of the Appin Massacre Cultural Landscape have been mapped to better understand and overlay the Connecting with Country values of the site, AHIMs site groups, cultural routes, large scale camping areas and views over Country.
- Further mapping shows the timeline and shared histories, the interconnected events, movements, pathways, views and key locations related to the Appin Massacre (1814-16).
- The Picton Connection Road, being proposed as part of the Outer Sydney Orbital Stage Two development, has also been mapped to provide a greater understanding of the potential impacts to cultural heritage.

Stakeholder engagement

- Heritage NSW has advocated for a whole of government approach and recently convened a workshop with DPE, TfNSW and the Government Architect NSW to explore ways to protect and conserve the significant cultural values of the site.
- Aboriginal engagement is ongoing to fully understand the massacre sites and to determine any additional mapping that may be required.
- Heritage NSW is working with key stakeholders to agree on the proposed curtilage based on key locations and movements associated with the events at the site.
- The Council asked that this presentation be given to the SHRC at their meeting in May.

The Council congratulated and thanked Natalie Blake and Christine Hay for the significant work done on this nomination to date and welcomed the opportunity to share this work with the broader community at the appropriate time.

Item 7. Executive Reports

Item 7.1 Executive Director, Heritage NSW – Monthly Report

The Heritage Council of NSW noted the report from Sam Kidman and verbal update from Acting Executive Director, Elizabeth Owers.

Item 7.2 Chair, Heritage Council of NSW – Monthly Report

The Heritage Council of NSW noted the verbal update.

Item 7.3 Planning Report (DPE)

The Heritage Council of NSW noted the planning report.

Item 7.4 Advisory Panels Report

The Heritage Council of NSW noted the Advisory Committee and Panels report, and invited Chairs of the Advisory Panels to put forward nominations to fill any vacancies, considering the 2021 Advisory Panels eligibility list.

The Council asked that ACHAC be invited to nominate an alternate member to assist with representation on the Heritage Advisory Panel.

Item 8. Heritage NSW Reporting

Item 8.1 Heritage Operations – Monthly Reports

The Heritage Council of NSW noted the monthly reports.

Item 9. General Matters

The Heritage Council of NSW noted the forward agenda and requested Heritage NSW to provide a proposal for the 2022 Regional Visit for consideration at the May or June meeting, and to arrange a site visit to North Parramatta at appropriate timing.

The Council expressed their sincere thanks to Top Education and Mirvac in providing the room facilities for this meeting to be held on site to coincide with the Heritage Interpretation Tour of the Locomotive Workshop.

Item 10. Meeting Close

There being no further items of business, the Chair, Frank Howarth, closed the meeting at 4:30 PM.



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Mr Frank Howarth AM PSM
Chair, Heritage Council of NSW

Date: 4 May 2022