



## HERITAGE COUNCIL OF NSW

### State Heritage Register Committee Minutes

9:00 am – 3:40 pm  
 Tuesday, 4 August 2020  
 Video conference

<b>ATTENDANCE</b>	
<b>MEMBERS</b>	
Ms Sheridan Burke	Chair
Ms Colleen Morris	Deputy Chair
Mr Steven Barry	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Dr Lisa Murray	Member
Ms Lisa Newell	Member
Mr Frank Howarth PSM	Alternate Member; left before Item 5.2
<b>HERITAGE NSW</b>	
Ms Pauline McKenzie	Executive Director
Mr Tim Smith	Director Heritage Operations
Mr Matthew Clarke	Director Heritage Strategy
Ms Sonia Limeburner	Principal Heritage Programs Officer, Heritage Operations (Items 1.5, 2.2, 2.3, 2.4, 2.5, 5.2, and 5.3)
Ms Alexandra Boukouvalas	Senior Heritage Operations Officer, North Metro (Items 3.1 and 3.2)
Ms Mary Ann Hamilton	Senior Heritage Operations Officer, North Metro (Item 3.3)
<b>SECRETARIAT</b>	
Ms Olgica Lenger	Senior Team Leader, Secretariat
Ms Linda Bugarin	Secretariat Officer

## Item 1. Welcome and formalities

The Chair, Ms Sheridan Burke, opened the meeting at 9:00 am, delivered an Acknowledgement of Country and welcomed attendees.

It was noted that quorum had been met.

### 1.1 Conflict of Interest Declarations

The State Heritage Register Committee noted the potential COI declared by Dr Lisa Murray regarding Item 3.2 Hunter SHR Listings Project Update, and that she would leave the room if individual listings were to be discussed. The Committee agreed that individual listings are not on the agenda and no action is required.

### 1.2 Out of Session Decisions

NIL reported.

### 1.3 Minutes from Previous Meeting – 7 July 2020

The State Heritage Register Committee received the unconfirmed minutes from the previous ordinary meeting of Tuesday, 7 July 2020.

The Committee noted:

- Dr Lisa Murray left the 7 July meeting at 1:00 pm
- The term 'business as usual' is to read: 'business as usual *for Heritage NSW*' for clarification.

Resolution 2020-60
The State Heritage Register Committee confirmed the minutes of the previous ordinary meeting (Tuesday, 7 July 2020) as a complete and accurate record of that meeting, with a minor amendment.
Moved by Dr Wayne Johnson and seconded by Dr Lisa Murray.

### 1.4 Action Report

The State Heritage Register Committee noted the Action Report.

The Committee discussed:

- The phrase 'pending consultation period' (for the National Arts School) is unclear and requires further details, such as a timeframe
- National Arts School: The Committee sought an update from Create Infrastructure NSW on the masterplan for the National Arts School Precinct Redevelopment Project in order to better understand the intentions for the site and to better inform the exemptions process.

### 1.5 Three Step Process for SHR Nominations

The State Heritage Register Committee noted a paper and presentation by Ms Sonia Limeburner.

The Committee discussed:

- Whether the completeness check for SHR nominations should include a question of item being listed on LEP or s170 register. It was agreed that the item is appropriately addressed at the triage stage, as previously agreed by the Committee.
- Noted a review is built into this process after the October biannual prioritisation.
- Thanked Ms Sonia Limeburner for the extraordinary work.

<b>Resolution 2020-61</b>
The State Heritage Register Committee resolved to approve the final draft of the three-step process for managing new SHR nominations (Tab A of the report).
Moved by Mr Paul Knight and seconded by Mr Steve Barry.

## Item 2. Listings Matters – Part 1

### 2.1 SHR Listings Program: Guidance Material and Contract with GML

#### Heritage

This item has been withdrawn.

### 2.2 SHR Priority Area Selection and Working Group Outcomes

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner.

The Committee discussed:

- The excellent report provided by Heritage NSW and congratulated Ms Sonia Limeburner, Dr Aleisha Buckler and the team on the thrifty and succinct summary of a great deal of work.
- A clear position on priority area recommendations is not yet available from all working groups due to timing issues, however the findings listed below from the Migrant Working Group can be equally applied across all working groups:
  - exploring other pathways for heritage recognition of migrant communities, and
  - improving representativeness on SHR by revising existing listings.
- The first 3-year cycle is proposed to include:
  - The First Nations (including Frontier Conflict) priority area which will require complex preparatory work and significant resources aiming to deliver approximately 12 nominations,
  - LGBTQIA+ Heritage with reduced scope focussing on delivery of 1-3 listings to coincide with World Pride in 2023,
  - Representation of Cultural Landscapes, Migrant Heritage, Rural Heritage and The Modern Movement will be addressed through legacy nominations based on working groups' recommendations, estimated around 20 per year.

- Other work is proposed to include:
  - Review of the Heritage of the Last Quarter of the Twentieth Century once the commissioned study is completed;
  - Further work on SHR representativeness to determine priority areas for future cycles;
  - SHR Nomination toolkit, including pathways for heritage recognition, identification of Country, integration of ACH values and the Climate Change issues.
- The overall approach is very sensible and achievable, members welcomed revising legacy and incoming nominations in the context of existing priorities rather than introducing new priority areas and supported the proposed program.
- The SHR process heavily relies on planning as an alternative approach in management of heritage values. The Committee sought pro-active engagement with DPIE about managing places of state heritage significance in the NSW planning system.

#### LGBTQIA+

- Preparatory work to commence early for nominations to coincide with World Pride 2023
- Establish a working group including Dr Brian Lindsay and Ms Sheridan Burke
- To engage with Ms Kate Foy, Deputy Secretary DPC at appropriate times and to work closely with DPC internal resources and existing networks
- To engage with Pride History Group via Dr Lisa Murray
- To initiate early discussions with Sydney Living Museum who are planning a major exhibition on LGBTQIA+ history
- To consider National Arts School, Darlinghurst nomination in the context of LGBTQIA+ values

#### SHR Toolkit

- The SHR Toolkit should be delivered in two phases:
  - Phase 1: identification of Country, integration of ACH values and climate change issues
  - Phase 2: other pathways to heritage recognition and revising existing listings and incoming nominations to include missing values
- Phase 1 of the SHR Toolkit is to be ready for implementation in 2021, with out of session work to be undertaken by the Committee, as required.

#### SHR Nomination Form

- It was noted, that in its current state, the nomination form is difficult to complete and not user friendly. This will be addressed as part of the HMS development which is being built to align with triage and the prioritisation steps. Any additional requirements would have to be addressed through a change request.

**Resolution 2020-62**

The State Heritage Register Committee resolved to:

1. Agreed to the proposed approach for the first cycle of the new listings program (outlined in Tab 2.2 Section 4.0 of the report) and summarised below:
  - a. The First Nations (including Frontier Conflict) priority area is the focus of the first cycle, given the considerable amount of preparatory work required;
  - b. LGBTQIA+ Heritage is adopted as a priority area for part of the first cycle to enable new SHR listings to coincide with World Pride in 2023 and associated events;
  - c. Representation on the SHR of Cultural Landscapes, Migrant Heritage, Rural Heritage and The Modern Movement in NSW (including Harry Seidler) will be addressed through the progression of legacy nominations and/or nominations resulting from legacy heritage studies and/or discrete strategic projects, rather than as new priority areas;
  - d. Representation of the Heritage of the Last Quarter of the Twentieth Century on the SHR will be reviewed upon delivery of the commissioned study;
  - e. Further work on SHR representativeness to be undertaken for future cycles prior to selection of subsequent priority areas;
  - f. Completion of a SHR Nomination Toolkit as part of preparatory work to support delivery of priority areas.
2. The Committee's recommendation on a second priority area for first cycle of the new listings program will be presented to the Heritage Council of NSW in September 2020.
3. Requested Heritage NSW to commence conversation with DPIE about managing places of state heritage significance in the NSW planning system.

Moved by Ms Sheridan Burke and seconded by Ms Colleen Morris

## 2.3 Rural Heritage Working Group Outcomes

The State Heritage Register Committee noted a verbal update from Ms Colleen Morris.

## 2.4 SHR and Aboriginal Place Listings Comparison

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner.

The Committee discussed:

- Concerns around AP listed sites and challenges for Aboriginal communities in managing a place and the need to raise community awareness about differences and opportunities in management of SHR and AP listed sites.
- For AP listed sites, an AHIP needs to be obtained before the site could be utilised for cultural purposes, which is a lengthy process that may take up to two years.
- Site specific exemptions can be applied for management of SHR but not for AP listed sites. For dual listings (both SHR and AP listed sites), the AP listing automatically prevents site exemptions.

- Noted the differences between AP and SHR items being recorded on LEP: SHR items are required to be indicated on LEPs, but only when LEPs are updated and this could be a timing issue. APs are not required to be listed on LEPs, but councils can proactively choose to do so.
- HNSW is currently reviewing a range of issues around SHR and AP listings, with further consultations with the community to take place.

## 2.5 SHR Naming Conventions

The State Heritage Register Committee noted a paper and from Ms Sonia Limeburner.

The Committee discussed:

- The importance for naming of SHR items to encapsulate the item's significance and for consistency applying the naming conventions
- Clarified that the SHR naming conventions only apply for SHR listed items and should not be confused with the overall Place Names of Heritage Value Policy.
- Further considerations should be given to SHR naming conventions for places with dual naming/Aboriginal names.
- Noted that the HMS database records are largely based on the naming policy. There are historical constraints with changing names retrospectively. Due to limited resources and other priorities, the name changing will be for items going forward

### Resolution 2020-63

The State Heritage Register Committee:

1. Noted the current Heritage NSW approach to naming SHR listing items;
2. Agreed to review the naming conventions in respect of dual naming/Aboriginal names for SHR listings.

Moved by Dr Lisa Murray and seconded by Dr Wayne Johnson

## Item 3. Listings Matters – Part 2

### 3.1 MLC Building, North Sydney – IHO

The State Heritage Register Committee noted a paper and presentation from Ms Cheryl Brown and Ms Alexandra Boukouvalas.

The Committee noted:

- The imminent threat of demolition of the MLC Building
- The MLC Building has been adaptively reused several times and extensively modified (internally) over the years
- The MLC Building was recommended for listing in 2013, but due to lack of resources was not listed
- Substantive exemptions for internal changed to the building would be required

- The Chair and the Executive Director, HNSW met with North Sydney Council, and will meet with Investa, the owners of the building
- Committee members supported proceeding to IHO as soon as possible.

#### Resolution 2020-64

The State Heritage Register Committee resolved:

1. The item known as “MLC Building” at 105-153 Miller Street, North Sydney may be found, on further inquiry or investigation, to be of state heritage significance;
2. To recommend to the Minister that an Interim Heritage Order for the MLC Building be made pursuant to Section 24 of the *Heritage Act 1977* to enable that further inquiry to be undertaken as the item is under immediate or imminent threat of harm.

Moved by Ms Sheridan Burke and seconded by Mr Steven Barry.

### 3.2 Hunter SHR Project Update

Item deferred pending Rural Heritage Working Group Meeting #2.

### 3.3 Balls Head Coal Loader Complex Listing and Concept Plan for Interpretation – Update

The State Heritage Register Committee noted a paper and presentation from Mr Tim Smith, Ms Alexander Boukouvalas.

The Committee discussed:

- The HNSW recommendation to progress the listing with exemptions and manage the site as a ruin, with the curtilage of the entire site (excluding the coal loader structure) as presented at the last meeting. Exemptions are to allow for gradual removal of elements for safety reasons.
- The opportunity to explore an augmented reality interpretation of the maritime story of the site.
- Re-iterated the previous request for an overview of RMS asset management strategy to be provided to SHRC.
- Agreed to progress the listing with site specific exemptions to be considered out of session.

#### Resolution 2020-66

The State Heritage Register Committee resolved to:

1. Proceed with the NOI, with curtilage proposed by the North Sydney Council as shown at Tab 3.3A of the report, as soon as the stakeholders are contacted;
2. Delegate to the Executive Director, Heritage NSW, in consultation with the Chair of SHRC, to issue the NOI;
3. Site specific exemptions will be negotiated subject to future endorsed policies for interpretation;

4. Request RMS to provide high level representation on the requested Working Harbour Heritage Assets Strategy to the November meeting of SHRC.
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Moved by Ms Sheridan Burke and seconded by Ms Colleen Morris.
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## Item 4. Notice of Intention to List

### 4.1 Bovington, Neutral Bay

The State Heritage Register Committee noted a paper from Mr David Hoffman.

<b>Resolution 2020-66</b>
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The State Heritage Register Committee resolved that the item known as “Bovington” at 66 Shellcove Road, Neutral Bay, defined in accordance with the curtilage shown at Tab 4.1C of the report, is not of state heritage significance, will not proceed to NOI and the matter is closed.
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Moved by Ms Lisa Newell and seconded by Mr Paul Knight.
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## Item 5. Listings Matters – Part 3

### 5.1 Cultural Landscapes Nominations – Green Necklace

The State Heritage Register Committee noted a presentation from Ms Colleen Morris.

The Committee discussed:

- The Study has raised the profile of cultural landscapes within the cultural architecture profession and has won a national precedence award.
- Material can be extracted from the Study and used in the Cultural Landscapes guidelines tool kit.
- Requested Heritage NSW to investigate about the review of the Crown Land Act and if heritage is being considered as part of the review.

### 5.2 Listings Matters Monthly Report and Watchlist

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner.

The Committee discussed:

- Social media of HNSW website, announcing listing of Cobb & Co and Wilcannia
- Conflict at Lambing Flat: Memory, Myth & History <https://us02web.zoom.us/j/86925121037>
- Metro Theatre – negotiations are in progress between the City of Sydney and the current owner to deliver good heritage outcome; potential adaptive re-use of the site by a prospective purchaser.



**Resolution 2020-67**Metro Theatre

The State Heritage Register Committee resolved to request Heritage NSW to provide a report for NOI at the September meeting of the SHRC.

Binishells, North Narrabeen Public School

The State Heritage Register Committee resolved:

1. Following the strategic analysis of the Binishells Collection in NSW, in collaboration with the Schools Infrastructure NSW, the State Heritage Register Committee finds the group of Binishells at North Narrabeen and individual elements of the Narrabeen collection to be of State heritage significance and requests Department of Education to examine all opportunities to review retention opportunities, including adequate works that might address current drainage issues impacting the usability of the Administration building. If demolition is the only feasible option, the Committee requests the Department of Education to ensure adequate interpretation outcomes for the demolished Administration Binishell be installed on its footprint;
2. Noted the latest information from SINSW regarding its intention to demolish the Administration Binishell at Narrabeen North Public School as a result of its further consideration of its condition and educational requirements;
3. Agreed to reduce the curtilage for the part of the item known as “Binishell Collection (Department of Education)” at 6 Namona Street, North Narrabeen to exclude the Administration building; and retain the curtilage for Bobbin Head Road, North Turramurra and 76 Trevenar Street, Ashbury, as provided at the 4 December 2019 SHRC meeting; and
4. Delegated the Recommendation to List the item known as “Binishell Collection (Department of Education)” in accordance with section 33(1)(a) of the Heritage Act 1977 to the Executive Director, Heritage NSW, in consultation with the Chair of the State Heritage Register Committee.

Moved by Ms Colleen Morris and seconded by Ms Sheridan Burke.

**5.3 Triage of New SHR Nominations**

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner.

**Resolution 2020-68**

The State Heritage Register Committee resolved to:

1. Confirm its previous finding that the Glenreagh Railway Station Group is unlikely to meet the threshold for state heritage significance and the nomination is closed; Heritage NSW to write to ARTC encouraging inclusion on the s.170 Heritage and Conservation Register;
2. Agree that the Singleton Watermills Archaeological Site, Kurrajong is likely to meet the threshold for state heritage significance and the nomination is to be progressed to Biannual Prioritisation in October 2020;

3. Agree that while the War Memorial Hospital, Waverley may meet the threshold for state heritage significance, but it is not a priority for SHR listing at this time and the nomination is closed;
4. Agree that Cecil Flats, Bondi is unlikely to meet the threshold for state heritage significance and that the nomination is closed. Heritage NSW to write to Waverley Council supporting local heritage listing;
5. Agree that Bronte Ocean Pool, Bronte may meet the threshold for state heritage significance and is to be progressed to Biannual Prioritisation in October 2020;
6. Agree with its previous finding that the Nymboida Hydro Electric Power Station Complex, Nymboida is likely to meet the threshold for state heritage significance, but it is not a priority for SHR listing at this time;
7. Agree that 199 Cleveland Street, Redfern may meet the threshold for state heritage significance and is to progress to Biannual Prioritisation in October 2020, and to seek more information.

Moved by Ms Lisa Newell and seconded by Ms Colleen Morris.

## Item 6. General Matters

### 6.1 Forward Agenda

The State Heritage Register Committee noted the forward agenda.

### 6.2 Matters Arising

The State Heritage Register Committee discussed the suggestion of funding a Wiki approach to drive nominations (e.g. digital tools). It was noted that such an approach would require much resources, skill and moderation, and could allow for misinformation. It was agreed that a targeted approach was best with priority areas and community engagement.

## Item 7. SHRC In-Camera Session

The State Heritage Register Committee requested to move the in-camera session to early in the meeting agenda.

## Item 8. Meeting Close

There being no further items of business, the Chair, Ms Sheridan Burke, closed the meeting at 3:40 pm.



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Ms Sheridan Burke

**Chair, State Heritage Register Committee**

Date: 1 September 2020