



HERITAGE COUNCIL OF NSW

State Heritage Register Committee Minutes

9:10am – 1:56pm
 Tuesday, 7 July 2020
 Video conference

ATTENDANCE	
MEMBERS	
Ms Sheridan Burke	Chair
Ms Colleen Morris	Deputy Chair
Mr Steven Barry	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Dr Lisa Murray	Member
APOLOGIES	
Ms Lisa Newell	Member
Mr Frank Howarth AM PSM	Alternate Member
HERITAGE NSW	
Ms Pauline McKenzie	Executive Director
Mr Tim Smith	Director Heritage Operations
Mr Matthew Clarke	Director Heritage Strategy
Ms Sonia Limeburner	Principal Heritage Programs Officer, Heritage Operations (Items 2.1, 2.3, 2.4, 3.1, and 3.2)
Ms Rochelle Johnson	Manager Statewide Programs, Heritage Operations (Item 2.1)
Ms Diana Cowie	Senior Policy Officer, Strategy (Item 2.2)
Ms Emma Dortins	Senior Team Leader South Metro (Item 3.3)
Ms Lucy Hampton	Senior Heritage Operations Officer, Heritage North (Item 4.1)
SECRETARIAT	
Ms Olgica Lenger	Senior Team Leader, Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

Item 1. Welcome and formalities

The Chair, Ms Sheridan Burke, opened the meeting at 9:10 am, delivered an Acknowledgement of Country and welcomed attendees.

Apologies were received from Ms Lisa Newell and Mr Frank Howarth AM PSM. It was noted that quorum had been met.

Dr Lisa Murray left the meeting at 1 pm.

1.1 Conflict of Interest Declarations

The State Heritage Register Committee noted:

- The actual COI declared by Mr Steven Barry regarding Item 3.2 Triage of New SHR Nominations: Manilla Viaduct and Glenreagh Railway Station Group. Mr Steven Barry will leave the room during the discussion and decision of these agenda items;
- The potential perceived COI declared by Dr Lisa Murray regarding Item 3.3 Metro Theatre being associated with her employer, the City of Sydney Council; however, Dr Murray had no direct involvement in the matter. The Committee agreed that no action is required;
- The potential perceived COI declared by Dr Wayne Johnson regarding Item 2.3 Cultural Landscapes and Precincts Working Group Outcomes: Ballast Point Park, Birchgrove, in that his employer, Place Management NSW, is the owner of the item; however, Dr Johnson had no direct involvement in the matter. The Committee agreed that no action is required.

1.2 Out of Session Decisions

No out of session decisions were reported.

1.3.a Minutes from Previous Meeting – 2 June 2020

Resolution 2020-48
The State Heritage Register Committee confirmed the minutes of the previous ordinary meeting (Tuesday, 2 June 2020) as a complete and accurate record of that meeting, with a minor amendment.
Moved by Dr Wayne Johnson and seconded by Dr Brian Lindsay.

1.3.b Minutes from Previous Meeting – 5 May 2020

The State Heritage Register Committee discussed the unconfirmed minutes from the previous ordinary meeting of 5 May 2020 and requested the following additions to the minutes:

- Item 4.1 Former East Sydney Technical College and Darlinghurst Gaol
 - The need to resolve the NOI on the day given accelerated assessment process for the site
 - The scope of the notice and the statement of significance need to be addressed prior to advertising, and the remaining items can be addressed during the exhibition and assessment stage

- Item 5.1 Department of Education Binishells Collection Update
 - SHRC noted successful negotiation by Heritage NSW provides an opportunity for double dome at Narrabeen to progress separately, after assessment of the additional reporting by the owner.
 - Concern re delay by one site submissions, suggested that others could progress ahead. HNSW advised resolution was close, SHRC requested update June.

Resolution 2020-49
The State Heritage Register Committee confirmed the minutes of the previous ordinary meeting (Tuesday, 5 May 2020) as a complete and accurate record of that meeting, with minor amendments.
Moved by Ms Sheridan Burke and seconded by Ms Colleen Morris.

Business arising from the 5 May 2020 SHRC Minutes

The State Heritage Register Committee noted its concerns about resourcing the proposed SHR Program Design and the opportunities for improving representativity of the SHR (5 May 2020 SHRC Meeting, Agenda Items 2.1 SHR Representativity and 2.2 SHR Program Design).

The State Heritage Register Committee clarified that it:

- Fully supports a broadly representative SHR
- Is concerned about the need to resolve the legacy nominations, which has been the focus of very intensive SHRC work over last 18 months
- Notes its preference is for using existing nominations and thematic studies results to fill perceived gaps – e.g. rural, migrant; rather than commencing new briefs
- Is concerned that the previous Themes approach has demonstrated, and the currently proposed approach to representativity of continually introducing new priority areas, will exacerbate the legacy of numerous open nominations and thematic study recommendations that have not progressed given Heritage NSW resource limitations.
- Is concerned about raising public expectations by facilitating community nominations, given threshold for state significance and resourcing needs to resolve the legacy issues
- Notes that the 2.2 SHR Program Design and 2.1 Representation on the SHR reports considered at the 5 May SHRC meeting demonstrate that with current resources, less than 50% of existing legacy nominations will ever be listed and that Heritage NSW ongoing lack of resources may mean that the legacy of open nominations remain unresolved
- Notes that the first SHRC working group to complete its analysis (Modern and Seidler) found that the majority of legacy items passed the threshold of state significance but could not proceed to listing within the available Heritage NSW resources. A small selection (with fall backs) were selected in triage process.
- Notes need to reconsider this situation when the other working groups report back their experience and recommendations.
- Notes that the Vison document dated Feb 2019 as presented at the Heritage Council's meeting on the 5 May 2020 report, Item 2.2 Representativeness of the SHR, needed updating with recent Heritage Council and SHRC decisions

- Need to ensure that the SHR listing basis is on significance not management and is carefully and consistently articulated
- That updating the 2017/18 gap analysis and reviewing the methodology may be valuable, and requested circulation of previous report to inform further discussion
- Confirmed priority of the Architectural Heritage of the Last Quarter 20th Century study work to commence asap

1.4 Review Action Report

The State Heritage Register Committee noted the Action Report.

The Committee discussed the process for closing action items and requested that any open matters be placed on the SHR Watchlist for regular status update and to monitor progress.

Resolution 2020-50

The State Heritage Register Committee noted the Action Report and requested that where a specific action item was closed, but the matter remains active and will be returned to the Committee, that such item be included in the SHR Watchlist or the Forward Agenda, depending on the nature of the item (e.g. The Maltings and Lambing Flat).

Moved by Ms Sheridan Burke and seconded by Mr Steve Barry.

Item 2. Listings Matters

2.1 SHR Program Implementation Plan (including resourcing)

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner. The Committee discussed:

- The potential National Heritage listing for Sydney Basin Rock Art by First Nations Heritage Working Group which has been proposed by the Federal Government
- The SHR program needs to be achievable; it is preferable to do smaller number of priority areas but achieve aims and objectives of the program rather than a larger number and risk achievability
- Noted that complex nominations such as precincts, cultural landscapes and Green Necklace work will require extensive lead time
- Concern about the time taken for listings to be processed. Committee members keen to know where outsourcing can be used and what is business as usual for Heritage NSW.
- Need for greater connection of SHR triage and prioritisation around role of local listings and relationship with local government
- Key stakeholder engagement (including Minister) as key element of the program
- Role of anniversaries as a vehicle for increased community engagement and media coverage (e.g. World Pride 2023)
- Need to adjust KPIs to also recognise the value of listing on an LEP, noting the fundamental shift in emphasis of the new SHR triage process to reliance on LEP listing

and s.170 register management given limitation of resources in HNSW to add SHR listings. Need to promote and support this at local government level

- Add owners and community engagement to selection criteria throughout (e.g. at 5.3)
- Section 6.0 is to read ‘received’ and not ‘accepted’
- Insert the correct title of Heritage of the Last Quarter 20th Century throughout (with no link to modern movement)
- Importance of engaging with communities and owners as well as potential partnerships to leverage knowledge and outreach
 - Owners
 - Local government (and Joint Organisations of Councils)
 - National Trust
 - s.170 Asset agencies
 - other key stakeholders
- Annual reflection point about the process and outcomes to be included in the SHR Implementation Plan

Resolution 2020-51

The State Heritage Register Committee received the SHR Program Implementation Report and, subject to integrating the points discussed above, resolved to:

1. Adopt the key aspects of the proposed SHR Program implementation, including community, owners and local government engagement, priority areas and the suggested phasing required to implement these.
2. Adopt the proposed parameters for recommending and choosing additional priority areas at 5.3, including owner and stakeholder engagement.
3. Agree to the key decision dates for SHRC (August 2020) and Heritage Council (September 2020).
4. Notes the current status of the six SHR working groups.
5. Notes options for additional resourcing and agrees to consider a more detailed plan for resourcing once the second priority area is adopted.
6. Thanks Ms Sonia Limeburner and Ms Rochelle Johnston for the excellent report.

Moved by Mr Paul Knight and seconded by Ms Sheridan Burke

2.2 Owner’s Engagement on SHR Listings

The State Heritage Register Committee received a report by Ms Diana Cowie. The Committee noted that the next Working Group meeting is scheduled for 21 July 2020.

Resolution 2020-52

The State Heritage Register Committee noted the report.

Moved by Ms Sheridan Burke and seconded by Mr Steven Barry

2.3 Cultural Landscapes and Precincts Working Group Outcomes

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner. The Committee noted:

- Ms Colleen Morris is yet to contact Mr Brett Whitworth regarding planning
- Further information will become available once the first meeting of the Working Group has been held.
- The importance of a DPIE representative attending the Working Group meeting.
- Ballast Point Park is owned by Place Management NSW and not Property NSW as stated in the report.
- Requested a status update from Heritage NSW on the impact on Yurulbin Point Park and Reserve from Transport for NSW.

Resolution 2020-53

The State Heritage Register Committee:

1. Agreed to progress the SHR nominations for Ballast Point Park, Balls Head Reserve and Berry's Bay Precinct to Biannual Prioritisation in October 2020;
2. Agreed with the working group recommendation that the SHR nomination for Yurulbin Point Park and Reserve is Not Prioritised due to impact from Transport for NSW's Western Harbour Crossing Project and seeks an update from Heritage NSW on the impact;
3. Noted its support for further discussion and engagement regarding planning and management of state significant cultural landscapes and precincts with DPIE and that this work should be presented to and pursued by the Heritage Council given its strategic planning focus. Essential DPIE is represented on the Working Group.
4. Noted that the legacy SHR nominations for precincts listed below are as yet Unassessed and it is anticipated that these will be considered by the Working Group in advance of Biannual Prioritisation in October 2020:
 - Berrima Village
 - Central Tilba Conservation Area
 - Daceyville Garden Suburb Urban Conservation Area
 - The Rocks Conservation Area.

Moved by Ms Colleen Morris and seconded by Ms Sheridan Burke

2.4 Migrant Working Group – Verbal Update

The State Heritage Register Committee noted the verbal update by Ms Sonia Limeburner.

The Committee discussed:

- The four legacy nominations being progressed to Biannual Prioritisation in October. The Dixon Street Building is not legacy but was added because it is at risk.
- How to approach community nominations and the need for community engagement to establish contextual information and determine state significance. The Committee noted the Fo Guang Shan Nan Tien Temple in Berkeley as an example where Heritage NSW

staff worked with the community in developing the nomination, and would like to mirror that approach for the future.

- The Chair thanked Ms Sonia Limeburner and Dr Aleisha Buckler for the report.

2.5 Cultural Landscapes Nominations – Green Necklace – Verbal Update

Item deferred.

Item 3. Listings Matters

3.1 Listings Matters Monthly Report and Watchlist

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner. The Committee:

- Expressed concerns about the time it is taking to finalise listings once the Committee's recommendations are made. Noted that additional information may be requested as part of the approval process, and that redrafting of submissions for relevant approval is a contributing factor.
- The Maltings: Notes that Wingecarribee Council will be referring the Maltings DA to Heritage NSW for consideration (Watchlist).
- MLC Building, North Sydney: The Committee noted with concern the proposal to demolish the MLC Building and requested it be added to the watchlist and to ensure North Sydney Council is aware of priority for SHR.
- Wingello Park: The Committee notes the need for an update and proposed actions to be provided at the August meeting, given pending expiry of the IHO. Ms Colleen Morris is the nominated point of contact for SHRC when needed.
- The Committee requested consistent use of 'defer' (not proceeding) and 'refer' (waiting for further information).
- Noted with concern storm damage to Balls Head Coal Loader and requested update on negotiations and RMS Working Harbour Asset Strategy be provided at August meeting.

Resolution 2020-54

The State Heritage Register Committee:

1. Noted the Listings Matters Monthly Report and Watchlist;
2. Noted its concerns about the time taken to progress listings after the SHRC recommendations are made.

Moved by Dr Brian Lindsay and seconded by Ms Sheridan Burke.

3.2 Triage of New SHR Nominations

The State Heritage Register Committee noted a paper and presentation from Ms Sonia Limeburner.

Namoi River Railway Underbridge and Timber Viaduct Manilla

The Committee:

- Noted the assessment by John Holland which concluded that the item is due for demolition.
- Discussed obtaining a peer review of the John Holland report and sought further engagement with John Holland to clarify what is intended with the item, options for partial retention and the proposed interpretation if it were to be demolished.
- Noted that the item is on the LEP, it is under threat, and is an orphaned asset.
- The Committee agreed to progress nomination to October triage for further consideration.

Glenreagh Railway Station

Item deferred until the August meeting.

Wilson Memorial Hospital, Murrurundi

The Committee noted the verbal report from Dr Brian Lindsay.

Resolution 2020-55

The State Heritage Register Committee:

1. Agreed to progress the SHR nomination for the Namoi River Railway Underbridge and Timber Floodplain Viaduct, Manilla to Biannual Prioritisation in October 2020.
2. Requests for Heritage NSW to discuss with owner and asset manager (John Holland) to establish the current condition and potential need for peer review of the structural assessment and to examine options for partial retention and interpretation of the Namoi River Railway Underbridge and Timber Floodplain Viaduct, Manilla.

Moved by Dr Wayne Johnson and seconded by Ms Colleen Morris

Resolution 2020-56

The State Heritage Register Committee:

1. Agreed to defer the Glenreagh Railway Station Group SHR nomination to August meeting.
2. Agreed that the Wilson Memorial Hospital SHR nomination is unlikely to meet the threshold for State heritage significance and that the nomination should not be progressed; nomination closed.
3. Noted that the Heritage Council Chair advised that new SHR nominations for the Harwood Building and the Powerhouse Museum at Ultimo will be considered together by the Heritage Council at a later meeting.

Moved by Dr Brian Lindsay and seconded by Ms Sheridan Burke.

3.3 Metro Theatre (formerly Minerva) - Update

The State Heritage Register Committee noted a paper and presentation from Ms Emma Dortins. The Committee noted:

- Heritage NSW received a letter from TKD advising they have requested a pre DA meeting with City of Sydney on 17 August 2020. TKD aims to reignite engagement with Council and has requests for the Committee to maintain its November 2019 resolution to engage with City of Sydney as it undertakes the listing
- The Committee is concerned about the delay in negotiation and requested that both parties be made aware that it has deferred a decision until September, pending the outcome of the 17 August meeting. The Committee is adhering to the November 2019 resolution because engagement between the owner and City of Sydney is imminent.

Resolution 2020-57

The State Heritage Register Committee:

1. Notes with concern the delay in negotiation and confirms its decision to progress with the nomination to list of 5 November 2019.
2. The Committee will defer progressing this action subject to the outcomes of Heritage NSW engaging with the 17 August meeting between the owner and City of Sydney Council, and requests an update report to be provided at the September SHRC meeting.

Moved by Dr Brian Lindsay and seconded by Ms Colleen Morris

3.4 Powerhouse Nominations – Verbal Update

The State Heritage Register Committee noted the verbal update by Mr Tim Smith.

Item 4. Notice of Intention to List

4.1 Former Armidale Courthouse and Sheriff's Cottage

The State Heritage Register Committee noted an update from Ms Lucy Hampton. The Committee discussed:

- Dr Lisa Murray thanked Ms Lucy Hampton for addressing her comments regarding the item and offered to have an offline discussion regarding obtaining historical images.
- Noted the historical importance of the Courthouse for the region and its interactions with the local Aboriginal community and requested Heritage NSW to investigate the Aboriginal Cultural Heritage values of the site.
- The Committee strongly supports the retainment of the furniture which was integral to interpretation. It was noted that moveable collections pertaining to decommissioned courthouses around the state are becoming rare and it is important to have collections associated with the building kept in situ.
- The Committee considered the excised areas comprising a bus shelter and pedestrian pathway and a 1945 monument commemorating the first Christian service held in Armidale, and requested Heritage NSW to further investigate its contemporary community values as another layer contributing to the significance of the item.

Resolution 2020-58

The State Heritage Register Committee resolved that:

1. The item known as “Former Armidale Courthouse and Sheriff’s Cottage (including furniture and fixtures of Main Courtroom)” at Beardy Street (corner Faulkner Street), Armidale”, defined in accordance with the curtilage shown at Tab 4.1C of the report, may be of state heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 31 days after the publication of the newspaper notice and the manner in which submissions may be made.
4. Requested Heritage NSW to investigate values of excised areas of the original site (bus shelter, memorial) and incorporate its indigenous values.

Moved by Ms Colleen Morris and seconded by Dr Wayne Johnson.

Item 5. General Matters

Heritage NSW Website Update

The State Heritage Register Committee received an update on the Heritage NSW website by Mr Tim Smith. The Committee noted:

- Heritage NSW is currently working with IT to activate social media tags. When SHR nominations are announced through the Minister or an MP, the nominations will be highlighted through social media posts
- Heritage NSW will share the posts with other groups (in accordance with protocol)
- Toll Cottage and Segenhoe Apartments will shortly be announced on social media
- Heritage NSW will email members of the Heritage Council and Committees once social media has commenced
- The Committee asked Heritage NSW to resend the website link.

5.1 Forward Agenda

The State Heritage Register Committee noted the forward agenda, including the following:

- Updates on Green Necklace and Glenreagh Railway Station will be provided at the August meeting
- Hunter Homestead will be considered as part of the Rural Working Group at its second meeting scheduled for September.

- Six triage nominations will be considered in August. The Chair requested that all papers be uploaded into Diligent as soon as possible (with cover sheets to follow closer to the meeting date) to give Committee Members ample reading time.
- Glenreagh has previously been triaged, but it has not come to SHRC.
- It is expected that there will be more than one Rural Working Group meeting. Heritage NSW believes there will be enough items discussed for the Working Group to make recommendations to SHRC in August. It is a tight deadline, but Heritage NSW is trying to adhere to previously agreed timeframes
- Noted Hunter Homestead is to be added to the forward agenda
- The Review of the Working Groups – Recommendations Made is to be added to the forward agenda.

Item 6. In-Camera Session

The State Heritage Register Committee held an in-camera session.

Resolution 2020-59

The State Heritage Register Committee resolved to request Heritage NSW to expand SHRC reports and proposed toolkit to reflect these issues specifically:

1. Recognise the values of country as fundamental to all Heritage Council's work and decisions.

Ensure that identification of country is the basic starting point for all SHR listings, approval reports, etc. All site history should begin with indigenous history, acknowledging ongoing interaction, noting that this may be poorly understood at any point in time.

2. Recognise that every heritage place has a climate change story.

Include a basic identification of those stories, and potential impacts in all SHR nominations, approvals and grant applications as standard requirements, to prompt consideration of two questions: What is the climate change story of this site? What are the potential impacts? The Heritage Council has adopted the *Future of Our Pasts* ICOMOS statement, which provides the background for answering these questions. Localised guidance could be a tailored outcome of the proposed Heritage Council's Climate Change Project.

Moved by Ms Sheridan Burke and seconded by Mr Paul Knight.

Item 7. Meeting Close

There being no further items of business, the Chair, Ms Sheridan Burke, closed the meeting at 1:56 pm.



.....
Ms Sheridan Burke

Chair, State Heritage Register Committee

Date: 4 August 2020