



HERITAGE COUNCIL OF NSW

State Heritage Register Committee Minutes

9:00am – 3:06pm
Tuesday, 2 June 2020
Video conference

ATTENDANCE	
MEMBERS	
Ms Sheridan Burke	Chair
Ms Colleen Morris	Deputy Chair
Mr Steven Barry	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Dr Lisa Murray	Member
Ms Lisa Newell	Member
APOLOGIES	
NIL	
EXTERNAL PRESENTERS	
Mr Paul Davies	Paul Davies Heritage Consultants (Item 2.1)
Ms Kim Samuel	Elton Consulting (Item 2.1)
Ms Peta Woolf	P&C Association, Narrabeen North Public School (Item 6.2)
HERITAGE NSW	
Mr Tim Smith	A/Executive Director
Mr Steven Meredith	Regional Manager, Southern Region
Ms Natalie Blake	Heritage Operations Officer, South Metro (Item 4.1)
Ms Emma Dortins	Senior Team Leader South Metro (Item 4.1)
Ms Sonia Limeburner	Principal Heritage Programs Officer, Heritage Operations (Items 3.1 and 4)
Ms Rochelle Johnson	Manager Statewide Programs, Heritage Operations (Item 3.1)

Ms Mary Ann Hamilton	Senior Heritage Operations Officer, North Metro (Items 6.2, 6.3)
Ms Alexandra Boukouvalas	Acting Senior Team Leader, North Metro (Items 6.2, 6.3)
SECRETARIAT	
Ms Olgica Lenger	Senior Team Leader, Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

Item 1. Welcome and formalities

The Chair, Ms Sheridan Burke, opened the meeting at 9:00am, delivered an Acknowledgement of Country and welcomed attendees.

No apologies were received and it was noted that quorum had been met.

1.1 Conflict of Interest Declarations

Members were asked to raise any conflicts of interest with items on the agenda; no conflicts were declared.

1.2 Out of Session Decisions

No out of session decisions were reported.

1.3 Minutes from Previous Meeting – 5 May 2020

The State Heritage Register Committee received the unconfirmed minutes from the previous ordinary meeting of 5 May 2020.

The State Heritage Register Committee agreed to consider the minutes of the previous ordinary meeting (Tuesday, 5 May 2020) out of session.

1.4 Action Report

The State Heritage Register Committee noted the report.

Item 2. External Presentations**2.1 The Maltings, Mittagong**

The State Heritage Register Committee noted a paper and presentation from Ms Natalie Blake, and an external presentation from Mr Paul Davies and Ms Kim Samuel.

The Committee discussed:

- The owner's intention to redevelop the site for adaptive reuse, while conserving the heritage values of the place;
- The owner's position to complete a staged DA process with the Local Council, before the SHR listing,
- It is the SHRC's preference for a collaborative parallel process, with early engagement and collaboration between the SHRC, the owner's representative and the Local Council.
- The importance of understanding and interpreting the site from an indigenous perspective and the need for further ACH values assessments to inform the DA and the SHR listing process.
- Members' overall satisfaction with the presentation, the sophistication of the proposal with opportunities to retain the buildings and the import of maintaining an appropriate spatial relationship and scale for new construction in the precinct;
- Noted the importance of integrating interpretation throughout the redevelopment of the site, to understand the functional relationship of the buildings and works;
- Previous Recommendation to List should be placed on hold, pending the negotiations with the Local Council and the owner

- Noted that the Heritage NSW Assessment Team will provide input in the DA process with Council and the owner's representative and negotiate site specific exemptions.

Resolution 2020-43

The State Heritage Register Committee resolved to:

1. Recommend to the Minister to hold the Recommendation to List process at present pending satisfactory negotiations with the Council and the owner.
2. Confirm that the site is likely to be of state significance and wishes to proceed with the listing in parallel with the development process in a collaborative approach with the owner and the Council.
3. In principle support for adaptive re-use of the site and its activation, working lightly within the buildings, in particular the management of spatial relationship between the buildings and maintaining the appreciation of the scale of the original complex of buildings within its cultural landscape.
4. Recommend that an ACH values assessment be undertaken as soon as possible to inform the development application and SHR finalisation.
5. Note the importance of integrated interpretation throughout the adaptive reuse of the site.
6. Heritage NSW to engage with the owner, identify Site Specific Exemptions and provide a status update to SHRC in July 2020.

Moved by Ms Sheridan Burke and seconded by Ms Lisa Newell

Item 3. Strategic Matters

3.1 Biannual Prioritisation Outcomes and SHR Listings Work Plans 2020/21

The State Heritage Register Committee noted a paper and a verbal update from Ms Sonia Limeburner and Ms Rochelle Johnston.

The Committee noted:

- The FY2020/21 work plans were developed consistent with the previously adopted priority areas, based on the SHRC triage and prioritisation outcomes, in consultation with the regional teams and endorsed by the HNSW Senior Management Team on 19 May 2020. The Implementation Plan will be presented at the July SHRC meeting.
- Workplans are set to deliver 20 nominations each year, however staff works on average on 30 to 40 nominations at any time. For example, work on the Waterloo Creek Massacre Site nomination will continue, to ensure its listing as part of the First Nations priority area in 2021-22. The Committee sought better representation of the resources expended and still needed on work in progress.
- Noted that items on the workplan may change, depending on changing circumstances or risk, findings of preliminary investigations and the outcomes from the remaining SHRC working groups. There is also an inbuilt flexibility to deal with urgent matters that may arise.
- Committee requested an update on the Mural at Annandale nomination, for a decision to be made whether to progress with the SHR listing or if sufficient protection may be achieved through the LEP process.

- Although priorities may change, it is important to issue the 2020-21 workplan to assessment teams to enable allocation of staff and ensure continuous workflows and regular delivery of SHR recommendations throughout the year, given that complex nominations may require extensive work over a long period of time.
- Determined to consider the work planning recommended by the SMT out of session, and formed a sub-committee to discuss (Sheridan Burke and Brian Lindsay).

Resolution 2020-44

The State Heritage Register Committee:

1. Confirms the outcomes from Biannual Prioritisation.
2. Notes the Heritage NSW Senior Management Team (SMT) endorsed SHR Listings Workplan for 2020/2021 noting the flexibility in assigned nominations and workplans for 2022-21 and 21-22 subject to further information and re-prioritisation.
3. Notes that the SMT endorsed SHR Listings Workplan for 2021/2022 will be further developed after Biannual Prioritisation in October 2020 (which will include the recommendations from the working groups) and following further development of the SHR Program Design.
4. Notes that a *SHR Program - Implementation Plan* will be forthcoming at the July meeting and will include consideration of:
 - the six proposed working groups
 - recommendations resulting from the Modern Movement Working Group
 - resourcing options for delivery of additional SHR nomination assessments and
 - proposed Priority Areas.

Moved by Ms Colleen Morris and seconded by Dr Brian Lindsay

3.2 SHR Naming Conventions

This item has been deferred.

3.3 SHR and Aboriginal Place Listings

This item has been deferred.

Item 4. Listing Matters

4.1 Listing Matters – Monthly Report

The State Heritage Register Committee noted a paper and presentation from Mr Tim Smith and Ms Sonia Limeburner. The Committee noted the report and requested inclusion for 82-84 Dixson St building and adding the Last Quarter of the 20th Century study to watchlist.

4.2 Triage of New SHR Nominations

The State Heritage Register Committee noted a paper and presentation from Mr Tim Smith and Ms Sonia Limeburner.

The Committee discussed:

4.2 b The Ultimo Tram Sheds, Ultimo

- Item has been deferred to July to be considered together with whole of site nomination from National Trust.

4.2 c The Namoi River Railway Underbridge and Timber Floodplain Viaduct, Manilla

- The unique and major landmark feature of the item, currently protected by a local environmental plan;
- Its aesthetic and technical values, significance with opening the trade and goods movement in the region;
- Community consultation is currently in progress, including options demolition and interpretation

4.2 d Dyraaba Station Homestead Complex & Cemetery

- The item's association with James Morgan, an Aboriginal man, who lived on the station property and contributed to the conservation of the Bundjalung language
- The site is currently protected by a local environmental plan; the current owners are supportive, and the site is for sale
- The nomination be referred to ACHAC for advice and progressed to biannual prioritisation in October
- The need to consider the nomination as part of the SHR Implementation Plan in July, in the context of current workloads and timeframes.

Resolution 2020-45

The State Heritage Register Committee:

1. Agreed that the Namoi River Railway Underbridge and Timber Floodplain Viaduct, Manilla is likely to meet the threshold for State heritage significance; it is listed on the Tamworth Regional LEP 2010 and is therefore a low priority for progression, to be considered at Biannual Prioritisation in October 2020.
2. Notes re Namoi River Railway Underbridge and Timber Floodplain Viaduct, Manilla - public consultation is in progress and seeks engagement with Transport for NSW regarding future conservation of the item in June 2020 and report back to SHRC in July 2020.
3. Agrees that the Dyraaba Station Homestead Complex and Cemetery, Dyraaba is likely to meet the threshold for State heritage significance and should be referred to ACHAC for comment and progressed to Biannual Prioritisation in October 2020.

Moved by Ms Colleen Morris and seconded by Ms Sheridan Burke

Item 5. Notice of Intention to List

5.1 Former Armidale Courthouse and Sheriff's Cottage

This item has been deferred to July.

Item 6. Recommendation to List or Remove Items

6.1 Lambing Flat Anti-Chinese Riot Site and Associated Banner

This item has been deferred to July/August.

6.2 Department of Education Binishells Collection

The State Heritage Register Committee noted a paper and presentation from Ms Mary Ann Hamilton, and a presentation from Ms Peta Woolf, P&C Association, Narrabeen North Public School.

The Committee:

- Noted the concerns raised by the P&C Association regarding the listing of the single dome binishell (administration building) regarding:
 - significant structural issues with the building, issues with flooding, mould and damp, and the building is not suitable for educational purposes.
 - Significant interventions into both the atrium and the outer shell would be required to provide extra structural support to make the administration building a workable space.
 - There is a development proposal to build another building on the site.
- Expressed the preference of retaining both buildings and noted that there is insufficient specialist information to demonstrate that the administration building is not able to be rehabilitated and conserved.
- Noted that the masterplan for the school retains all three binishells in situ.
- Department of Education should be requested to demonstrate within 3 months that it has a viable process, funding and commitment to rehabilitate the administration building, and only if that fails, demolition would be considered.
- Heritage NSW advice that applications are being made for their demolition elsewhere , citing that some are structurally compromised and were not built to last.
- Noted a concern that if the binishell is rehabilitated and funded, it may still not match the community's expectations of a modern school environment, and alternatives may be needed.
- Noted that the alternative use for the Admin Building area is as an open space/ garden interpreting the binishell.
- Requests Heritage NSW to continue to engage in active discussions with the Department of Education, and work collaboratively with all parties.
- The development of a site specific exemption for demolition of the shell, depending on the outcome of the negotiations with the Department of Education.
- Discussed the curtilage proposal for the Ashbury site and proposed exemptions.
- Noted the very good report from Ms Mary Ann Hamilton and team's extensive community engagement.

Resolution 2020-46

The State Heritage Register Committee:

1. Deferred the recommendation to list the item known as “Binishell Collection (Department of Education)” at 6 Namona Street, North Narrabeen, Bobbin Head Road North Turramurra and 76 Trevenar Street, Ashbury, until further information is received from the Department of Education.
2. Requests that the Department of Education demonstrate the process for rehabilitation and commitment for funding the Narrabeen Administration building repair within 3 months.
3. Advise the P&C Association that the SHRC has heard the community's concerns.
4. The SHRC will further consider the matter following receipt of information from the Department of Education.
5. Direct Heritage NSW to draft any potential site specific exemptions including those that may allow the demolition of the Narrabeen Administration dome, subject to the information requested of Department of Education and an interpretation plan endorsed by the SHRC.

Moved by Ms Lisa Newell and seconded by Dr Brian Lindsay

6.3 Balls Head Loader Complex – Update

The State Heritage Register Committee noted the report and verbal update by Ms Alexandra Boukouvalas. The Committee noted that all parties agree about the significance of the site and confirmed the need to proceed with listing as soon as possible.

The Committee confirms its request to Transport for NSW to provide its high level strategic assessment of Sydney Working Harbour heritage assets before the end of the year (December Meeting).

Resolution 2020-46

The State Heritage Register Committee:

1. Notes the amended listing curtilage proposed by North Sydney Council.
2. Directs Heritage NSW to write to both parties seeking agreement to a timeframe for finalisation of the concept plan for the site, and report to SHRC by October 2020 with a view to proceed with the NOI by the end of the year.
3. Directs Heritage NSW to write to Transport for NSW with regard to the timing and staging of the strategic assessment of Sydney Working Harbour heritage assets.

Moved by Ms Sheridan Burke and seconded by Mr Paul Knight

7. General Matters

7.1 Forward Agenda

The State Heritage Register Committee noted the forward agenda.

7.2 Matters Arising

The State Heritage Register Committee:

- Requested that the Committee’s decision on outcomes of the OOS Biannual Prioritisation meeting held that morning be recorded in the 5th May Minutes of the SHRC.
- Requested that the Committee’s discussions around resourcing and increasing number of open nominations be reflected in the 5th May SHRC minutes, including specific wording provided by the Chair after that meeting.
- The Chair will work with Heritage NSW to resolve the wording of the minutes, to be circulated to members out of session.
- The Chair requested the agenda setting meetings to be scheduled earlier than they currently are, to enable better timing of meeting scheduling.
- Requested an update on progress of recommendations to list made 2018/9.

SHRC In-camera Session

This item was not minuted.

Meeting Close

There being no further items of business, the Chair, Ms Sheridan Burke, closed the meeting at 3:06 pm.



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Ms Sheridan Burke

Chair, State Heritage Register Committee

Date: 7 July 2020