



## HERITAGE COUNCIL OF NSW

### State Heritage Register Committee Minutes

9:00 am – 1:15 pm  
 Wednesday, 3 March 2020  
 Conference Rooms 1 & 2, Level 6  
 10 Valentine Avenue, Parramatta

<b>ATTENDANCE</b>	
<b>MEMBERS</b>	
Ms Sheridan Burke	Chair
Ms Colleen Morris	Deputy Chair
Dr Lisa Murray	Member
Dr Wayne Johnson	Member
Dr Brian Lindsay	Member
Mr Steven Barry	Member
Mr Paul Knight	Member
Mr Frank Howarth PSM	Alternate Member
<b>APOLOGIES</b>	Nil
Ms Lisa Newell	Member
<b>IN ATTENDANCE</b>	
Mr Matthew Clark	Director Policy and Strategy
Mr Steven Meredith	Regional Manager Heritage South
Rochelle Johnson	Manager Statewide Programs
Ms Olgica Lenger	Senior Team Leader Secretariat
Rochelle Johnson	Manager Statewide Programs (Items 2.1, 2.2, 2.3, 2.4, 2.5, 5.1, 5.2)
Ms Sonia Limeburner	Principal Heritage Programs Officer (Items 2.1, 2.2, 2.3, 2.4, 2.5, 5.1, 5.2)
Dr Aleisha Buckler	SHR Listings Coordinator (Items 2.1, 2.2, 2.3, 2.4, 2.5)

Ms Lucy Hampton	Senior Heritage Operations Officer, North East (Item 3.1)
Dr Damian Tybussek	Senior Heritage Operations Officer, Heritage South (Item 3.2)

## Item 1. Welcome and formalities

The Chair, Ms Sheridan Burke, opened the meeting at 9:00 am, delivered an Acknowledgement of Country and welcomed attendees.

Apologies were received from Ms Lisa Newel, and it was noted that quorum had been met.

The Chair welcomed new members of the Heritage Council, Dr Brian Lindsay and Mr Paul Knight as new members of the State Heritage Register Committee.

### Out of session decisions

#### State Heritage Register Operational Policy

Mr Matthew Clark, Director Policy and Strategy, provided an update on development of operational policy for the State Heritage Register to support the vision, objectives and strategic direction of the Heritage Council and ensure diversity of heritage across NSW. This will include development of community engagement strategies for under-represented and under-studied areas and themes on the State Heritage Register.

The State Heritage Register Committee will advise Heritage NSW in the development of the SHR operational policy and representativeness issues, prior to submission to the Heritage Council for approval.

Mr Clark left at the conclusion of this matter.

#### Powerhouse Museum Nomination

Mr Frank Howarth, Chair of the Heritage Council of NSW, provided an update on the Powerhouse Museum nomination for listing on the State Heritage Register, noting that a NOI for the original Powerhouse as the item, excluding the Wran Building and the Harwood Building, may be of state significance and is currently open for public comment for 28 days.

## 1.1 Conflict of Interest Declarations

The State Heritage Register Committee noted the following reports:

- Dr Lisa Murray's involvement with the City of Sydney Council and potential perceived conflict regarding the Metro Theatre, Kwong War Chong Building and the Powerhouse Museum, and that she had no personal or professional involvement with any of the matters

- Dr Lisa Murray's perceived conflict of interest regarding Ravensworth and that she would leave the room during any discussions regarding Ravensworth
- Ms Colleen Morris' previously declared conflict of interest in relation to Ravensworth
- Mr Steven Barry's perceived conflict of interest regarding Carrington Park Precinct, as an employee of Transport for NSW, and that he had no professional or personal involvement with the matter
- Ms Sheridan Burke's potential conflict of interest regarding the Lambing Flat nomination, as a shareholder in GML who prepared the report, and that she had no personal or professional involvement with the matter
- Ms Sheridan Burke's potential conflict of interest regarding the Warringah Civic Centre, in that her husband is on the panel of heritage advisors to the Northern Beaches Council. She will investigate.
- Mt Paul Knight's potential conflict of interest regarding the Throsby Track nomination.

<b>Decision</b>
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The State Heritage Register Committee agreed that no further action needed to be taken.
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## 1.2 Minutes from previous ordinary meetings

### 1.2.a Minutes from previous meeting - 5 February 2020

<b>Resolution 2020-10</b>
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The State Heritage Register Committee confirmed the minutes of the previous ordinary meeting (Wednesday, 5 February 2020) as a complete and accurate record of that meeting, subject to minor amendments.
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Moved by Dr Lisa Murray and seconded by Ms Colleen Morris.
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### 1.2.b Minutes from 4 December 2019 meeting - Amendment

<b>Resolution 2020-11</b>
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The State Heritage Register Committee resolved to amend the confirmed minutes of the ordinary meeting of 4 December 2019 to reflect that there were no apologies for the meeting and to note the Heritage NSW staff who attended the meeting.
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Moved by Ms Sheridan Burke and seconded by Ms Colleen Morris.
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## 1.3 Review Action Log

The State Heritage Register Committee noted the Monthly Action report. The Committee:

- Noted status update on The Mural, Annandale and sought to consider experiences from the Redfern Mural.
- Mr Will Shank has been engaged by Heritage Victoria to review the Keith Haring mural, and may be available to provide his expert advice during his visit to Sydney in October 2020.

## Item 2. Listings Matters

### 2.1 Biannual Prioritisation of New SHR Nominations: Process & Template

The State Heritage Register Committee received a paper from Dr Aleisha Buckler and a verbal report from Rochelle Johnson and Ms Sonia Limeburner.

The Committee discussed:

- How to define the status of nominations resulting from the prioritisation process, to reflect a possibility for re-activation of not-prioritised nominations
- The need to align the prioritisation process with objectives of the Heritage Council's SHR policy for a representative collection of items of state heritage significance
- The scope of focus areas needs to allow for future focus areas and to include outcomes from legacy studies and themes
- The need to advise nominators about reasons for closing a nomination
- Preliminary significance assessment to be completed by Heritage NSW prior to the SHRC triage process
- No contact with owners at this point of time for legacy nominations
- Other minor amendments to the prioritisation process and template.

Resolution 2020-12
The State Heritage Register Committee agreed to the process and template for Biannual Prioritisation of State Heritage Register nominations (Tab 2.1A and 2.1B of the report), subject to minor amendments.
Moved by Ms Sheridan Burke and seconded by Mr Steven Barry

### 2.2 SHR Nominations - ACHAC Advice

The State Heritage Register Committee noted a paper and verbal update from Ms Sonia Limeburner.

The Committee discussed:

- The current process for nominations with primary ACH values requires advice from ACHAC to be provided to the Committee as part of Notice of Intention considerations
- The need to include nominations with primary ACH values on the Monthly Listings Report

- Distinction between Aboriginal Places, Aboriginal Sites and SHR nominations with primary SHR values, and options for heritage management under the *Heritage Act* and the *National Parks and Wildlife Act*.

#### Resolution 2020-13

The State Heritage Register Committee:

1. Noted the advice provided by ACHAC, including ACHAC's recommended priorities and support for progressing the Freedom Rides SHR nominations as a serial listing.
2. Agreed to progress the SHR nominations (as outlined in Tab 2.2.A and 2.2B of the report) to Biannual Prioritisation in April 2020.

Moved by Ms Sheridan Burke and seconded by Dr Wayne Johnson

### 2.3 New SHR Nominations - Triage

The State Heritage Register Committee noted a paper from Dr Aleisha Buckler and a verbal report from Rochelle Johnson. The Committee discussed:

- Potential state heritage significance of Wingello Park, Marulan, the need for further examination of cultural landscape issues, historical sources held at the State Library of NSW, including the Holt family correspondence, potential damage to the garden and curtilage issues;
- Lack of support from the owner, the owner's intention for modification and partial demolition of the site; the IHO in place over the site and a Planning Proposal pending gateway determination;
- The need to proactively approach the Goulburn Mulwaree Council and engage in close negotiations with the owner;
- Preparation of Heritage NSW response for gateway determination of the Planning Proposal;
- Minor updates for the Triage of New SHR Nominations Decision Tree.

#### Resolution 2020-14

The State Heritage Register Committee:

1. Noted the information in the detailed report presented on the triage of new SHR Nominations.
2. Agreed that Wingello Park, Marulan may meet the threshold for State heritage significance and the nomination be progressed to Biannual Prioritisation in April 2020.

Moved by Ms Sheridan Burke and seconded by Ms Colleen Morris

## 2.4 Listings Matters - Monthly Report

The State Heritage Register Committee noted the Monthly Listings report from Dr Aleisha Buckler and a verbal update from Ms Sonia Limeburner. The Committee discussed:

- status of various nominations
- the need for further consultations with the Northern Beaches Council on development of the Warringah Civic Centre.

Resolution 2020-15
The State Heritage Register Committee agreed that a Heritage NSW officer and a Heritage Council member of the State Heritage Register Committee should engage in consultations with the Northern Beaches Council.
Moved by Dr Wayne Johnson and seconded by Ms Colleen Morris.

## 2.5 Modernism and Seidler Working Group

The State Heritage Register Committee noted a paper from Dr Aleisha Buckler and a verbal report from Mr Steven Barry.

The Committee:

- Discussed the preliminary findings report from the Modernism and Seidler Working Group and the inclusion of the Marie Short House, Kempsey to the list of items prioritised. The final priorities will be confirmed once the notes of the Working Group meeting are finalised
- Noted that Conflict of Interest declarations reported at the Working Group need to be recorded in the SHRC Minutes
- Noted its support for additional future funding from the Heritage Council to commission a study to investigate heritage places, landscapes, etc. of the last third of the twentieth century, for the consideration of the Heritage Council of NSW, to be considered in relation to Powerhouse Museum post-modernist study.
- The SHRC to consider whether to develop this list as a future focus area within the SHR framework.
- A strategic approach to funding is required to ensure that any requests from SHRC working groups are considered across the board, and not in isolation, and to ensure alignment with the Council's SHR policy and budget allocations.
- Concerns were raised that, due to the original scope and the study briefs, the current triage process is inadvertently skewing the register towards private and commercial properties in urban areas rather than reflecting the full range of the twentieth century heritage places, such as public, community focused facilities and spaces, and regional heritage.

**Resolution 2020-16**

The State Heritage Register Committee:

1. Noted preliminary information from the Modern Movement in NSW (including Harry Seidler) Working Group at Tabs 2.5A, B and C.
2. Agreed to progress 11 nominations (listed below) identified as the top priorities for SHR listing from the Modern Movement and Seidler studies, to Biannual Prioritisation in April 2020:
  - The Prévost House, Bellevue Hill
  - Readers Digest Building, Surry Hills
  - Simpson Lee House II, Mount Wilson
  - Evatt House, Warrawee
  - MLC Centre, North Sydney
  - Australia Square, Sydney
  - Seidler Family Compound, Wahroonga (curtilage amendment of Rose Seidler House to include Marcus Seidler House and Rose House)
  - Ithaca Gardens, Elizabeth Bay
  - Glen Street Offices, Milsons Point
  - Public Housing Flats, Erskineville
  - Marie Short House, Kempsey
3. Preliminarily agreed that nine nominations (listed below) are likely to meet the threshold for state significance but are not considered to be the highest priority for State Heritage Register listing at this time:
  - AMP Building, Circular Quay
  - Blues Point Tower, McMahon's Point
  - Capita Centre, Sydney
  - Cynthea Road House (G Cohen House), Palm Beach
  - Grosvenor Place, Sydney
  - Hannes House, Cammeray
  - Horizon Apartments, Darlinghurst
  - Lewers Bequest & Penrith Regional Art Gallery
  - Waks House II, Northbridge
4. Agreed that the nomination for the MLC Centre, Sydney be closed.
5. Agreed to seek funding from the Heritage Council up to \$150,000 for an additional resource for a 12-month period to progress SHR listing of 11 items identified as priorities from the Modern Movement and Seidler heritage studies. This will need to be

considered in conjunction with any other requests for funding from the State Heritage Register Committee Working Groups.

6. The Working Group to meet again to review the notes of outcomes of the first meeting and the comments of the State Heritage Register Committee on 20 April.

Moved by Ms Steven Barry and seconded by Ms Sheridan Burke

### Item 3. Notice of Intention to List

#### 3.1 The First Sikh Temple

The State Heritage Register Committee noted a paper from Ms Lucy Hampton.

##### Resolution 2020-17

The State Heritage Register Committee resolved:

1. That the item known as “The First Sikh Temple” at 6 Hastings Street, Woolgoolga, defined in accordance with the curtilage shown at Annexure B, may be of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 37 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Wayne Johnson and seconded by Ms Sheridan Burke

#### 3.2 (Former) Carrington Park Precinct

The State Heritage Register Committee noted a report and verbal update from Dr Damian Tybussek. The Committee:

- Noted the boundaries of the riot site which are defined by the archaeological site of the Gold Commissioner’s Camp, the open landscape and remnant sloping topography of the battle site, and the Associated Banner used in the riot.
- Discussed the proposed curtilage options and whether to include the roads to protect the potential archaeology and openness of the visual landscape of the site.



- The proposed title of the item and the inclusion of the date of the riot to differentiate from other riot events on the site, and the need for uniform nomenclature procedures.
- The inclusion of the Associated Banner in conserving the site of the riot and the need for a detailed description of the banner to be recorded.

#### Resolution 2020-18

The State Heritage Register Committee resolved:

1. That the preferred curtilage option for Notice of Intention for the Site of 14 July 1861 Lambing Flat Anti-Chinese Riot Event and Associated Banner is Option A within TAB 3.2C of the report (to include roads);
2. The item known as “Lambing Flat Anti-Chinese Riot Site and Associated Banner” at Ripon Street, Young, defined in accordance with the preferred curtilage, may be of state heritage significance;
3. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
4. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Wayne Johnson and seconded by Dr Lisa Murray

## Item 4. Recommendation to List or Remove Items

No items.

## Item 5. Matters for Consideration/Noting

### 5.1 Hunter Homestead Project Update

The State Heritage Register Committee noted the report from Ms Alexandra Boukouvalas and a verbal update from Ms Sonia Limeburner. The Committee:

- Discussed the overall approach for handling the owners’ opposition
- Noted that the streamlining of exemptions process will reduce the owners’ opposition and that refined policy discussions are required around exemptions

- The need to advance the preparation of a policy paper on owners' opposition, with early preliminary discussions to take place with the Council and Committees
- The original aim of the CMP endorsement process to reduce the need for site specific exemptions and improve the owners' response to SHR nominations.

#### **Resolution 2020-19**

The State Heritage Register Committee noted the report and deferred for further discussion at the next State Heritage Register Committee meeting.

Moved by Ms Sheridan Burke and seconded by Mr Frank Howarth.

## **5.2 HCOANZ Letter to Heritage Council on Frontier Conflict Heritage**

The State Heritage Register Committee noted a paper from Ms Sonia Limeburner and discussed:

- The national significance of frontier conflicts and the necessity to ensure appropriate representation of Aboriginal cultural heritage on the SHR
- To develop a value based framework for assessment of Aboriginal cultural heritage, working closely with the Aboriginal Cultural Heritage Advisory Committee (ACHAC)
- To develop the culturally appropriate approach for engagement with Aboriginal communities as a long term commitment, based on ACHAC heritage priorities
- The need to address the issue of who speaks for Country and to create the shared space and opportunity to gather information and tell the story on confronting issues
- The importance of decisions being as consistent as possible with other jurisdictions, and to consult with the Heritage Council Victoria who is leading the national push to improve story telling around colonial/post-colonial violence
- Opportunities for work on frontier conflict issues from international perspective.

#### **Resolution 2020-20**

The State Heritage Register Committee:

1. Noted the letter from the Chair of HCOANZ and the contents of the paper.
2. Agreed to advise the Heritage Council of NSW:
  - That the Heritage Council or the SHR Committee work with ACHAC to determine what is required to improve the representation of Aboriginal culture, heritage and history on the SHR;
  - To establish a joint Frontier Conflict Working Group with ACHAC, nominees of SHRC (Mr Paul Knight, Ms Colleen Morris and Dr Lisa Murray) and Heritage NSW;

- To recognise the need to reflect Aboriginal cultural values in the State Heritage Register and ask the Frontier Conflict Working Group to advise on engaging and enabling conversations on shared history.

Moved by Ms Sheridan Burke and seconded by Dr Wayne Johnson

### 5.3 Building the SHR with Stakeholders

The State Heritage Register Committee received a verbal update from the Chair, Ms Sheridan Burke and discussed:

- International examples of celebratory listings based on socially and culturally significant movements, including a recent study by Heritage Council Victoria on LGBTIQ+ related sites
- How the Committee could engage in this, and more broadly, how they could approach identifying such gaps on the SHR and building it accordingly
- Similar work being done within Heritage NSW on celebratory listings; recognising Intangible Cultural Heritage on the SHR by linking relevant sites to tell a story of significance
- The need for broad policy work to determine an approach to better recognising social diversity issues and the opportunities and complexities around this
- Opportunities to identify a serial site nomination for a celebratory listing in time for LGBTIQ+ World Pride 2023.

#### Resolution 2020-21

The State Heritage Register Committee:

1. Requested Heritage NSW to investigate opportunities to recognise and celebrate LGBTIQ+ values, for example as a serial site nomination, in time for World Pride celebrations 2023.
2. Consider social diversity issues in State Heritage Register.

Moved by Ms Sheridan Burke and seconded by Dr Brian Lindsay.

## Item 6. General Matters

### 6.1 Matters Arising

Current format of Heritage Council and Committee meetings, and a review of the schedule and location to be discussed at the upcoming Heritage Council meeting on 4 March 2020.

The State Heritage Register Committee would prefer to have State Heritage Register Committee meetings a day before the Heritage Council meetings.

**6.2 Forward Agenda**

The State Heritage Register Committee noted the forward agenda.

**Item 7. SHRC In-Camera Session**

There was no in-camera session.

**Item 8. Meeting Close**

There being no further items of business, the Chair, Ms Sheridan Burke, closed the meeting at 1:15 pm.



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Ms Sheridan Burke

**Chair, State Heritage Register Committee**

Date: 31 March 2020