



HERITAGE COUNCIL OF NSW State Heritage Register Committee Minutes

9:00 am – 1:25 pm
Tuesday, 6 April 2021
Teleconference

ATTENDANCE	
MEMBERS	
The Hon Robyn Parker	Chair
Ms Colleen Morris	Acting Chair
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Ms Sheridan Burke	Member
APOLOGIES	
Mr Steven Barry	Member
Ms Lisa Newell	Member
Mr Frank Howarth AM PSM	Alternate Member
HERITAGE NSW	
Ms Pauline McKenzie	Executive Director
Mr Matthew Clark	Director Heritage Strategy
Ms Barrina South	A/Regional Manager, Heritage Southern Region (Items 3.2, 5.1)
Ms Emma Dortins	STL South Metro (Items 2.1, 3.5, 5.1, 5.2)
Mr Stuart Read	Senior Heritage Operations Officer (Item 2.1)
Ms Lucy Hampton	Senior Heritage Operations Officer, North East (Item 3.1)
Ms Natalie Blake	A/STL Heritage Operations Officer (Item 3.2)
Mr David Hoffman	Senior Heritage Operations Officer, North Metro (Item 3.3)
Ms Ashley Edwards	Senior Heritage Operations Officer, South West (Item 3.4)
Ms Mary Ann Hamilton	Senior Heritage Operations Officer, North Metro (Item 4.1)
Ms Sonia Limeburner	STL Strategy Team 1 (Item 6)

EXTERNAL PRESENTERS	
Dr Maclaren North	Managing Director, Extent Heritage Consultants (Item 2.1)
Mr James Wheeler	Executive Director, Extent Heritage Consultants (Item 2.1)
Mr Matthew Lennartz	Executive Manager – Planning & Government, Meriton (Item 2.1)
Dr Bronwyn Hanna	Sydney Trains Heritage Specialist, Sydney Trains (Item 5.2)
Mr Andrew Killingsworth	Sydney Trains Manager, Residual Asset Programs, Sydney Trains (Item 5.2)
SECRETARIAT	
Ms Olgica Lenger	Senior Team Leader, Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

In-Camera Session

This item is not minuted.

Item 1. Welcome and formalities

Robyn Parker, Chair, opened the meeting at 9:00 am, delivered an Acknowledgement of Country and welcomed attendees.

It was noted that Steven Barry, Lisa Newell and Frank Howarth were apologies. Sheridan Burke was mostly unavailable for the duration of the meeting due to remote connectivity issues.

It was noted quorum had been met.

Item 1.1 Conflict of Interest Declarations

No new COI were declared.

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Sheridan Burke: GML and Docomomo
- Steven Barry: Transport for NSW
- Dr Wayne Johnson: Ballast Point Park
- Colleen Morris: National Trust of Australia

Item 1.2 Out of Session Decisions

The Committee received an update from Pauline McKenzie regarding the Stop Work Order that was placed over the Ryde Civic Centre.

The Committee noted that the Stop Work Order had been revoked, following consultations with the City of Ryde and an internal assessment by Heritage NSW.

Heritage NSW acknowledged the importance of adhering to due notification protocols and informing the Committee of any urgent developments and decisions as a matter of priority.

Item 1.3 Minutes from Previous Meeting – 2 March 2021

Resolution 2021-18
<p>The State Heritage Register Committee:</p> <p>1. Confirmed the minutes of the previous ordinary meeting (2 March 2021) as a complete and accurate record of that meeting.</p>
<p>Moved by Dr Wayne Johnson and seconded by Dr Brian Lindsay.</p>

Item 1.4 Matters Arising

Nil items.

Item 1.5 Action Report

The State Heritage Register Committee noted the Action Report and discussed the following:

- Binishells – The Committee has requested an update on Binishells at the July SHRC meeting regarding the implementation of Binishell strategy and securing maintenance provision;
- Hunter Homesteads – The property owners are enthusiastic about the custodianship of their property, but they believe incentives (such as funding) are lacking. Further update will be provided in three months.

Resolution 2021-19
The State Heritage Register Committee:
1. Resolved to close items recommended for closure.
Moved by Paul Knight and seconded by Dr Brian Lindsay.

Item 2. External Presentations

Item 2.1 Miocene Ge heritage Site, Little Bay

The State Heritage Register Committee received a report and verbal update by Dr Emma Dortins, and a presentation by Meriton and Extent Heritage Consultants.

Key points raised by Meriton:

- Meriton recognises the importance of the exposed geological and Indigenous features of the site and believe there are adequate protections in place that are not proposed to be altered in any way with the current planning proposal;
- Protective measures are already in place, including a CMP and conservation zoning under the Randwick LEP that ensures the protection and ongoing management of these deposits that already sit within a separately defined community title.
- If the SHR listing is pursued, Meriton would support the curtilage of the conservation area as the minimum curtilage that includes the critical exposure areas, the Miocene deposits, the ochre deposits and the buffer zone, as defined in the Conservation Agreement, and considers it provides adequate coverage of all the significant elements.
- Meriton proposed a set of exemptions, consistent with the conservation requirements set out in the CMP and the Conservation Agreement. The proposed exemptions will also support the La Perouse Aboriginal Land Council's ability to continue to access the site for cultural purposes, and the low impact landscaping and passive recreational usage that are envisaged for the site.

The Committee queried how Meriton propose to address monitoring requirements in relation to heritage and Aboriginal Cultural Heritage and ensure the place is effectively managed by the community and noted that:

- Any development must comply with strict development and environmental requirements;
- Meriton is engaging with La Perouse Aboriginal Land Council to identify any additional measures to be put in place during the construction phase;
- The extent of development that Meriton are proposing does not go beyond what was previously approved.

The Committee discussed:

- The importance of having a representative State Heritage Register (SHR) that promotes, celebrates and protects heritage listed items;
- Suitability of a refined curtilage for the SHR listing, taking into consideration the current protections and proposed exemptions.

Resolution 2021-20

The State Heritage Register Committee:

1. **Noted** the presentation by Meriton and Extent Heritage;
2. Noting proposed community title and environmental zoning for the critical exposure area, **advises** HNSW that SHRC will pursue listing of the item on the State Heritage Register, once consultation is complete;
3. Noting the proposed area set aside for community title and environmental conservation, **advises** HNSW to progress discussions towards an NOI for a refined curtilage, taking into account current protections and proposed exemptions.

Moved by Dr Wayne Johnson and seconded by Colleen Morris.

Item 3. Notice of Intention to List

Item 3.1 McCrossin's Mill Precinct, Uralla (Curtilage Extension) – NOI

The State Heritage Register Committee noted the report and verbal update by Lucy Hampton.

The Committee discussed the proposed curtilage extension of the existing listing that will allow for a review of the assessment of significance for the precinct.

Resolution 2021-21

The State Heritage Register Committee resolved:

1. The item known as *McCrossin's Mill Precinct* at 29-31 Salisbury Street, Uralla, defined in accordance with the curtilage show at Tab 2.1C of the report, **is of state heritage significance**;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the extension of the curtilage for the item concerned (a *Notice of Intention to Consider Revision of Heritage Curtilage*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider revision of heritage curtilage is given, will cause **a notice of intention** to consider revision of heritage curtilage to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the proposal, specifying a date as the closing date for the receipt of submissions of 26 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Brian Lindsay and seconded by Colleen Morris.

Item 3.2 Jewish Goulburn Cemetery – NOI

Robyn Parker noted she had made a decision on Jewish Goulburn Cemetery in Maitland as former Minister for Heritage, however reported no conflict of interest in respect of the current nomination for Jewish Goulburn Cemetery. The Committee agreed no further action was required.

The State Heritage Register Committee received a report and verbal update by Dr Natalie Blake.

The Committee noted that a site investigation was conducted on 2 April 2020, and the nomination has strong community support.

Resolution 2021-22

The State Heritage Register Committee resolved:

1. The item known as *Goulburn Jewish Cemetery* at Long Street, Goulburn, defined in accordance with the curtilage show at Tab 3.2C of the report, is **likely to be** of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause **a notice of intention** to consider listing to **be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 14 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Wayne Johnson and seconded by Paul Knight.

Item 3.3 Newcastle City Council Admin Complex – NOI

The State Heritage Register Committee received a paper and verbal update by David Hoffman.

The Committee noted:

- The proposed nomination name is City Administration Centre, Newcastle (former); the building will become known as Kingsley Crystalbrook Hotel;
- The City of Newcastle were notified of the nomination, which was considered by the Modern Movement Working Group;
- The previous IHO, lodged before the DA, had been refused in 2019 because the item was deemed not to be under threat at the time;
- The DA proposed external and internal changes to the original design and construction, however HNSW considers the changes do not impact the heritage values;
- HNSW has communicated regularly with the owners however has not been able to discuss the benefits of the heritage listing or secure a site visit;
- Docomomo has confirmed the item is in their brutalist study and advised that the building is considered of regional importance.

Resolution 2021-23

The State Heritage Register Committee resolved:

1. The item known as *City Administration Centre, Newcastle (former)* at 282 King Street, Newcastle, defined in accordance with the curtilage shown at Tab 3.3C of the report, is **likely to be** of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause **a notice of intention** to consider listing to **be published** in an appropriate manner, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the notice and the manner in which submissions may be made.

Moved by Paul Knight and seconded by Dr Wayne Johnson.

Item 3.4 Tocumwal World War II Aircraft Hangar – NOI

The State Heritage Register Committee received a paper and presentation by Ashley Edwards.

The Committee noted the significance of the Tocumwal World War II Aircraft Hangar being one of the largest remaining examples of a World War II timber frame Bellman Hangars in Australia and one of only three surviving hangars built in 1942 to store and maintain B-24 Liberator bomber aircraft at McIntyre Field, Tocumwal.

Resolution 2021-24

The State Heritage Register Committee resolved:

1. The item known as *World War II Aeroplane Hangar* at 243 McCullochs Road, Tocumwal, defined in accordance with the curtilage shown at Tab 3.4C of the report, is **likely to be** of state heritage significance;
2. **Delegates** to the Executive Director of Heritage NSW to give, in accordance with section 33(1)(a) of the *Heritage Act 1977*, each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. **Delegates** to the Executive Direction of Heritage NSW, in accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause **a notice of intention** to consider listing to **be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Colleen Morris and seconded by Dr Brian Lindsay.

Item 3.5 Harris Creek Rail Bridge, Liverpool – NOI

The State Heritage Register Committee received a paper and update by Dr Emma Dortins.

The Committee noted:

- Transport for NSW (TfNSW) is completing design for an upgrade of the adjacent Harris Creek Road bridge, and of Heathcote Road, and flood mitigation works in the Harris Creek channel.
- Heritage NSW is working with TfNSW on the road bridge upgrade design to retain the significant fabric of the rail bridge and interpret its significance within adjacent park land.
- The proposed curtilage for the rail bridge nomination does not include the adjacent road bridge.
- Heritage NSW has requested a copy of the Statement of Heritage Impact from TfNSW for the final works and intends to recommend Site Specific Exemptions to exempt these works from approval.

Resolution 2021-25

The State Heritage Register Committee resolved:

1. The item known as *Harris Creek Rail Bridge* at Heathcote Road, Liverpool, defined in accordance with the curtilage shown at Tab 3.5C of the report, is **likely to be** of state heritage significance;
2. **Delegates** to the Executive Director of Heritage NSW to give, in accordance with section 33(1)(a) of the *Heritage Act 1977*, each person that it considers to be an affected owner or occupier **written notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. **Delegates** to the Executive Direction of Heritage NSW, in accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause **a notice of intention** to consider listing to **be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Brian Lindsay and seconded by Dr Wayne Johnson.

Item 4. Recommendation to List

Item 4.1 Balls Head Coal Loader – RTL

The State Heritage Register Committee received a report and verbal update by Mary Ann Hamilton.

The Committee noted:

- Seven submissions received during the submission period were in support of the listing;
- The proposed site specific exemptions include provisions to support the making safe of the pier; allow upgrade of the land-based section of the coal loader site; enable structural investigations; and support navigational requirements.

- Both the owner/manager of the historic pier and the land based elements of the item have agreed the proposed site specific exemptions;
- North Sydney Council and TfNSW will meet in the upcoming fortnight to discuss preliminary plans for adaptive reuse of the pier, based on a scheme presented by the Council.

The Committee thanked Mary Ann Hamilton, Sheridan Burke and Heritage NSW for their hard work in bringing together North Sydney Council and TfNSW.

Resolution 2021-26

The State Heritage Register Committee resolved to:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977* **advise** the Minister that the item known as *Balls Head Coal Loader Complex* at 10 Balls Head Drive, Waverton, is of state heritage significance, as shown in the plan at Tab 4.1B of the report;
2. **Recommend** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct the listing** of the item, *Balls Head Coal Loader Complex* at 10 Balls Head Drive, Waverton on the State Heritage Register;
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, **give notice** of its decision to persons notified under section 33(1)(a); and
4. In accordance with section 57(2) of the *Heritage Act 1977*, recommend that the Minister **grant the site specific exemptions** at Tab 4.1C of the report from section 57(1) of the Act in addition to the Heritage Council Standard Exemptions.

Moved by Colleen Morris and seconded by Dr Brian Lindsay.

Item 5. Matters for Consideration / Decision

Item 5.1 Mural at Annandale

The State Heritage Register Committee received a paper and presentation by Dr Emma Dortins.

The Committee noted:

- The mural is one of the oldest surviving community murals in NSW and it is likely to have local significance for the Inner West.
- The Committee considered to formally approach DPIE about the inclusion of the mural in The Bays Precinct Strategic Regional Environment Plan (SREP);
- The Committee queried the heritage status of the railway viaduct and if its curtilage could be extended to include the mural.

Resolution 2021-27

The State Heritage Register Committee:

1. **Approved**, with minor amendments, the letter attached to the report formalising a request from SHRC and HNSW to DPIE that the Annandale Mural be considered for inclusion in The Bays Precinct Sydney Regional Environmental Plan's heritage schedule when the review is undertaken;
2. **Agreed** to close the nomination.

Moved by Dr Brian Lindsay and seconded by Paul Knight.

Item 5.2 Loftus Junction Railway Signal Box – Delisting Request

The State Heritage Register Committee received a paper by Stuart Read and external presentation by Sydney Trains.

The Committee noted:

- The former Loftus Junction Signal box is one of the oldest signal boxes and the last remaining early example in the Illawarra Region.
- It is proposed the signal box be delisted as an item of state significance based on a recent detailed assessment that it does not reach the threshold for SHR listing;
- The item cannot be protected from vandalism in its current position, being too close to the railway track for a security fence to be built around it. It is also at increased fire risk associated with climate change, being so close to the Royal National Park.
- TfNSW proposes the item be relocated and gifted to the nearby Sydney Tramway Museum for repair works and improved heritage interpretation as part of their moveable heritage collection.

The Committee:

- Noted the local significance of the item as previously determined by the Committee and the process and timings for de-listing.
- Considered the timeframes for the proposed relocation and options to achieve a positive conservation outcome.

Resolution 2021-28

The State Heritage Register Committee:

1. **Supports** recommending the de-listing process of the *Loftus Signal Box* from the State Heritage Register, based on the assessment of significance;
2. **Supports** relocation of the Loftus Signal Box to the Rail and Tramway Museum, which will enable a positive conservation outcome;
3. **Requests** Heritage NSW to write to Sydney Trains to inform them of this decision;
4. **Recognises** this has been a long-term issue and would like to have this item dealt with expeditiously.

Moved by Dr Brian Lindsay and seconded by Colleen Morris.

Item 6. Listings Matters

Item 6.1 Listings Matters Monthly Report and Watchlist

The State Heritage Register Committee received a report and verbal update by Sonia Limeburner.

The Committee noted a second IHO has been requested by Woollahra Council regarding 46 Vaucluse Road.

Item 6.2 Triage of New SHR Nominations

Nil items to triage.

Item 6.3 SHR Working Groups – Verbal Update

The State Heritage Register Committee received a verbal update by Sonia Limeburner.

The Committee noted:

- A meeting will be scheduled with the newly identified DPIE representatives to discuss planning mechanisms to protect cultural landscapes and urban heritage areas.
- The exhibition period for the Design and Place State Environmental Planning Policy (SEPP) has been extended and comments will be developed out of session and then provided to DPIE.

Item 7. General Matters

Item 7.1 Forward Agenda

The State Heritage Register Committee noted the forward agenda.

Meeting Close

There being no further items of business, the Chair, Robyn Parker, closed the meeting at 1:25 pm.



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The Hon Robyn Parker

Chair, State Heritage Register Committee

Date: 4 May 2021