



STATE HERITAGE REGISTER COMMITTEE

MEETING MINUTES – Revised 6 July 2021

4 May 2021 | 09:00 AM – 12:40 PM

Teleconference

ATTENDANCE	
MEMBERS	
The Hon Robyn Parker	Chair
Ms Colleen Morris	Deputy Chair
Mr Steven Barry	Member
Ms Sheridan Burke	Member
Dr Wayne Johnson	Member
Dr Brian Lindsay	Member
APOLOGIES	
Mr Paul Knight	Member
Ms Lisa Newell	Member
Mr Frank Howarth AM PSM	Alternate Member
HERITAGE NSW	
Mr Matthew Clark	Director Heritage Strategy and Policy
Mr Steve Meredith	Regional Manager Heritage North
Ms Lucy Hampton	Senior Heritage Operations Officer North East
Ms Mary Ann Hamilton	A/ Senior Team Leader North East
Ms Sarah Martin	Senior Heritage Operations Officer North West
Ms Emma Dortins	Senior Team Leader South Metro
Mr Stuart Read	Senior Heritage Operations Officer South Metro
Ms Judith Coombes	Senior Heritage Operations Officer South Metro
Dr Natalie Blake	A/ Senior Team Leader South East
Mr Steven Booby	Heritage Operations Officer North East
Ms Sonia Limeburner	Senior Team Leader Heritage Strategy
Ms Rochelle Johnston	Manager Heritage Programs
SECRETARIAT	
Ms Olgica Lenger	Senior Team Leader Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

IN-CAMERA SESSION

This item was not minuted.

Item 1. Welcome and Formalities

The Chair, Robyn Parker, opened the meeting at 9:25 am and delivered an Acknowledgment of Country.

It was noted that Lisa Newell and Paul Knight were apologies for the meeting and that a quorum had been met.

Item 1.1 Conflict of Interest Declarations

Robyn Parker reported a potential perceived conflict of interest regarding the Toorale Homestead nomination (Item 5.2.e) that was considered during her Ministerial tenure. The Committee considered no further action was necessary.

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Steven Barry: Transport for NSW
- Sheridan Burke: GML Heritage and Docomomo
- Dr Wayne Johnson: Ballast Point Park.

Item 1.2 Out of Session Decisions

There were no out of session decisions.

Item 1.3 Minutes from the Previous Meeting – 6 April 2021

Resolution 2021-29
The State Heritage Register Committee: 1. Confirmed the minutes of the previous ordinary meeting (6 April 2021) as a complete and accurate record of that meeting.
Moved by Dr Brian Lindsay and seconded by Colleen Morris

Item 1.4 Matters Arising

There were no matters arising.

Item 1.5 Action Report

The State Heritage Register Committee noted the action report.

Item 2. Notice of Intention to List**Item 2.1 Bathurst City Uniting Church and Chapel (including William Davidson Pipe Organ)**

The State Heritage Register Committee received a report and verbal update from Lucy Hampton.

The Committee discussed:

- The significance of The Bathurst City Uniting Church and Chapel which includes the oldest surviving Methodist chapel in NSW, dating from 1937 and a rare, largely unaltered and working William Davidson pipe organ installed in 1874;
- There is no direct support or objection from the owner (the Uniting Church of Australia Property Trust (NSW)); there are opposing views within the Bathurst Uniting Church Council (the occupier) and the local congregation; and Bathurst Regional Council is supportive of the listing;
- Heritage NSW is proposing a longer exhibition period to allow sufficient time for submissions to be made;
- The Committee considered the importance of the trees and tennis court being part of the historical site and setting and noted that an expansion of the government buildings would impact visually from the street. Appropriate updates to the Statement of Significance will be made, including the correct address for the church and the chapel, once confirmed with Bathurst Regional Council.

Resolution 2021-30

The State Heritage Register Committee resolved that:

1. The item known as *Bathurst City Uniting Church and Chapel (including William Davidson pipe organ) and its setting*, at 140A and 140B William Street, Bathurst, being the Lot #1 and Lot #2 of DP783440, **is likely to be** of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, **will give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to **be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 61 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Sheridan Burke and seconded by Dr Brian Lindsay

Item 2.2 Billagoe (Mount Drysdale) Complex

The State Heritage Register Committee received a report and verbal update from Dr Sarah Martin.

The following was discussed:

- The site is a complex cultural landscape; it comprises spiritual, cultural, historical, technological, social and research values, and encompasses Aboriginal, Chinese and early mining pioneers;
- The nomination was prioritised by the Committee in 2020 as the Heritage Council 2020-21 SHR priority area First Nations Heritage (including frontier conflict);
- The proposed curtilage includes an Aboriginal Place (AP) declared in 2000, as well as large areas outside the AP boundary where Aboriginal Cultural Heritage (ACH) and historic mining values are found;
- The Native Title claimants fully support the listing and are negotiating with Peel Mining over a mineral prospect further south and Peel Mining's support of the listing;

- The private owners of the larger part of the land involved (Western Lands Lease) are supportive of the listing;
- Stakeholder consultation is continuing with Crown Lands, Cobar Shire Council and, following the recent sale of freehold blocks within the Mount Drysdale village, the new owner;
- The name of the proposed listing should be amended to *Billagoe (Mount Drysdale) Cultural Landscape*, to reflect the traditional name of the place, as requested by Traditional Owners;
- The Committee referred to the publication, *Bush Lives, Bush Futures* as an important and informative resource.

Resolution 2021-31

The State Heritage Register Committee resolved:

1. The item known as *Billagoe (Mount Drysdale) Cultural Landscape* defined in accordance with the curtilage shown at Tab 2.2C of the report, is of state heritage significance;
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to **be published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the proposal, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Sheridan Burke and seconded by Colleen Morris

Item 2.3 Miocene Geoheritage Site, Little Bay

The State Heritage Register Committee received a report and verbal update from Dr Emma Dortins.

The Committee noted the following:

- Meriton agreed to support the listing of the entire E2 Environmental Conservation lot (or Community Title area), which contains the Ochre site with existing National Parks and Wildlife Services (NPWS) Conservation Agreement;
- Meriton's planning proposal and the rezoning review request (Randwick LEP) is progressing in parallel and Heritage NSW has commenced discussions with Meriton on site specific exemptions;
- Heritage NSW has commenced discussions with the La Perouse Local Aboriginal Land Council (LALC) regarding the Ochre site. Broader consultation with Aboriginal community will be considered following these discussions;
- If agreed by the Committee, Notice of Intention could be progressed under delegation once the negotiations with Meriton and the La Perouse LALC are adequately addressed.

Resolution 2021-32

The State Heritage Register Committee resolved:

1. The item known as the *Little Bay Miocene Paleo-Geoheritage site* at Little Bay, defined in accordance with the curtilage shown at Tab 2.3A, **is likely to be** of state heritage significance;
2. **Delegates** to Executive Director, Heritage NSW, once draft curtilage and Site Specific Exemptions have been negotiated, in accordance with section 33(1)(a) of the *Heritage Act 1977*, to give each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*); and
3. **Delegates** to Executive Director, Heritage NSW, once draft curtilage and Site Specific Exemptions have been negotiated, in accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, to cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Colleen Morris and seconded by Dr Brian Lindsay

Item 3. Recommendation to List**Item 3.1 Goulburn Jewish Cemetery and Cultural Landscape, Goulburn**

The State Heritage Register Committee noted the report and verbal update from Dr Natalie Blake.

The Committee discussed the following:

- Goulburn Jewish Cemetery was exhibited for two weeks – a total of 19 submissions have been received (this includes three late submissions) and all are in support of the nomination.
- It was noted that the owner is the nominator. The listing is supported by the Goulburn Mulwaree Council and Jewish communities throughout the State.
- The Committee acknowledged the multiple layers of significance of this site as a cemetery and a cultural landscape and sought to reflect that in the title of the listing.

Resolution 2021-33

The State Heritage Register Committee resolved to:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977* **advise** the Minister that the item known as *Goulburn Jewish Cemetery and Cultural Landscape*¹ at Long Street, Goulburn, is of state heritage significance, as shown in the plan at Tab 3.1C of the report;
2. **Recommend** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister direct the listing of the item, *Goulburn Jewish Cemetery and Cultural Landscape* at Long Street, Goulburn, on the State Heritage Register;

¹ Resolution 2021-33 revised at the 6 July 2021 meeting of the State Heritage Register Committee to reflect the full title of the SHR item as *Goulburn Jewish Cemetery and Cultural Landscape*.

3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, **give notice** of its decision to persons notified under section 33(1)(a); and
4. In accordance with section 57(2) of the *Heritage Act 1977*, **note** that the Heritage Council Standard Exemptions will apply.

Moved by Sheridan Burke and seconded by Steven Barry.

Item 3.2 Waterloo Creek Massacre Site

The State Heritage Register Committee noted the report and verbal update from Lucy Hampton.

The Committee discussed the following:

- The Aboriginal Cultural Heritage Advisory Committee (ACHAC) has supported the progression of the listing;
- Four submissions were received during the exhibition period – two submissions of support, a neutral submission, and a submission seeking further consultation. The Committee emphasised the importance of making every effort to establish contact with every person who made a submission;
- The Statement of Significance has been updated to address the spiritual significance of the Waterloo/Millie Creek waterway to the Kamilaroi/ Gamilaroi/ Gamillaraay/ Gomeroi people as a resting place for the Ancestral Beings and Animals that created it;
- The owner, DPIE Crown Lands, has no objection or concern with the recommended listing, curtilage or site specific exemptions;
- It was noted that the landscape has been heavily modified to suit European style agriculture; there could be an opportunity in the future to coordinate a cultural burning methodology that may promote the return of native vegetation;
- The Committee discussed the importance of consistent wording being used in SHR listing recommendations and the need to consult with the Committee on any proposed changes.

Resolution 2021-34

The State Heritage Register Committee resolved:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, it has **considered** the submissions received in response to its Notice of Intention to Consider Listing and considers the item known as *Waterloo Creek Massacre Site* at 3837 Millie Road, Jews Lagoon, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, as shown in the plan at Tab 3.2C of the report;
2. **Recommends** to the Minister, in accordance with sections 32(2) of the *Heritage Act 1977*, that the item, *Waterloo Creek Massacre Site* at 3837 Millie Road, Jews Lagoon, be listed on the State Heritage Register;
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, will **give notice** of its decision to persons notified under section 33(1)(a), to the council of the area in which the item is situated and to each of the persons who made submissions that were considered; and
4. In accordance with section 57(2) of the *Heritage Act 1977*, **recommends** that the Minister grant the site specific exemptions at Tab 3.2D of the report from section 57(1) of the Act, in addition to the Heritage Council Standard Exemptions.

Moved by Sheridan Burke and seconded by Steven Barry

Item 4. Matters for Consideration / Decision

Item 4.1 Glenlee – Statement of Significance – CMP Review

This item has been deferred.

Item 4.2 Clydesdale Site Specific Exemptions

This item has been deferred.

Item 5. Listings Matters

Item 5.1 Listings Matters Monthly Report and Watchlist

The State Heritage Register Committee noted the report from Sonia Limeburner.

Item 5.2 Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee noted the report and verbal update from Sonia Limeburner.

Hartley Vale Cemetery

- Nomination was incomplete and has been returned to the nominator;

Paddington Green

- The item is unlikely to meet the threshold for State heritage significance;
- The item is on the LEP;

Walter McGrath House, Point Piper

- The item is likely to meet the threshold for State heritage significance;
- This item is on the LEP;
- It was not identified in the Modern Movement heritage study and therefore not considered or prioritised by the Modern Movement working group;
- The Modern Movement is underrepresented on the SHR;

Woolley Townhouse, Paddington

- The item is likely to meet the threshold for State heritage significance;
- Construction period falls outside of that for the Modern Movement heritage study;
- Item may be identified in the Last Quarter heritage study currently being prepared;
- The item is on the LEP;
- The Modern Movement is underrepresented on the SHR;

Toorale Homestead, Gumbalie (near Bourke)

- The item is likely to meet the threshold for State heritage significance;
- Minister for Energy and Environment supports the nomination;
- The nominator, National Parks and Wildlife Services (NPWS), is the owner and manager of the site;
- The site is on the LEP and a Conservation Management Plan is in place;
- The item has Aboriginal cultural heritage and shared heritage values which are underrepresented on the SHR;
- The Committee discussed the complexities and resource demands on progressing NPWS estate nominations and sought opportunities to work with NPWS on progressing the nomination.

Resolution 2021-35

The State Heritage Register Committee resolved:

1. **Agreed** that *Paddington Green (former Royal Hospital for Women)*, Paddington is unlikely to meet the threshold for State heritage significance and closed the nomination.
2. **Advised** that *Walter McGrath House*, Point Piper is likely to meet the threshold for State heritage significance and requested Heritage NSW to progress the nomination.
3. **Advised** that *Woolley Townhouse*, Paddington is likely to meet the threshold for State heritage significance and requested Heritage NSW to progress the nomination.
4. **Advised** that *Toorale Homestead and Woolshed Precinct* has the potential to meet the threshold for State heritage significance and the nomination should be progressed, subject to a complete nomination being provided by the National Parks and Wildlife Services (NPWS).

Moved by Dr Brian Lindsay and seconded by Colleen Morris

Item 5.3 SHR Working Groups

The State Heritage Register Committee noted a verbal update from Sonia Limeburner.

The Committee discussed the following:

- A report on the SHR Working Groups' update should be circulated to members prior to the SHRC meetings;
- Further update on standardised wording for SHR recommendations will be provided at the June SHRC meeting.

Item 6. General Matters

The State Heritage Register Committee noted the following items raised by Sheridan Burke:

- The Committee's previous request to include the name of Aboriginal Country on SHR nominations should be further examined, taking into consideration the concerns encountered by Heritage NSW in addressing this request;
- The SHR decision making processes should be amended to address the Committee's responsibility to recognise Aboriginal Place naming and Climate Change as fundamental considerations for SHR listings;
- A presentation on *The Getty Conservation Institute: The Twentieth-Century Historic Thematic Framework - A Tool for Assessing Heritage Places* will be provided by Sheridan Burke at the June Committee meeting.

Item 6.1 Forward Agenda

The State Heritage Register Committee noted the forward agenda.

Item 7. Meeting Close

There being no further items of business, the Chair, Robyn Parker closed the meeting at 12:40 pm.



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The Hon. Robyn Parker

Chair, State Heritage Register Committee

Date: 6 July 2021