



HERITAGE COUNCIL OF NSW

State Heritage Register Committee Minutes

9:00 am – 12:20 pm
Tuesday, 2 February 2021
Teleconference

ATTENDANCE	
MEMBERS	
Ms Colleen Morris	Acting Chair
Mr Steven Barry	Member
Ms Sheridan Burke	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Ms Lisa Newell	Member
Apologies	
Mr Frank Howarth AM PSM	Alternate Member
HERITAGE NSW	
Ms Pauline McKenzie	Executive Director
Mr Matthew Clarke	Director Heritage Strategy
Ms Cheryl Brown	Regional Manager
Ms Rochelle Johnston	Manager, Heritage Programs (Item 2)
Ms Sonia Limeburner	Senior Team Leader, Strategy Team 1 (Item 2)
Ms Lucy Hampton	Senior Heritage Operations Officer (Item 3.1)
Ms Nicole Secomb	Heritage Programs, Heritage Policy and Strategy (Item 3.2)
SECRETARIAT	
Ms Olgica Lenger	Senior Team Leader, Secretariat
Ms Linda Bugarin	Assistant Secretariat Officer

In-Camera Session

This item is not minuted.

Item 1. Welcome and formalities

Acting Chair, Ms Colleen Morris, opened the meeting at 9:00 am, delivered an Acknowledgement of Country and welcomed attendees.

It was noted that all Members were present, and quorum had been met.

1.1 Conflict of Interest Declarations

Declared COI:

- Item 2.2.a.1 White's Cottage, Byron Bay - Mr Paul Knight may have a conflict of interest with this item. His company has been approached although this did not include White's Cottage and he is not directly involved
- Item 2.2.a.2 Newport Surf Life Saving Club – Ms Sheridan Burke has an actual conflict of interest regarding this item and will leave the meeting room during discussions
- Item 3.2 Hunter and Central Coast Development Corporation s.170 Register – Ms Lisa Newell has a perceived conflict of interest regarding this item and will abstain from voting.

Standing COI:

- Ms Sheridan Burke: GML and Docomomo
- Mr Steven Barry: Transport for NSW
- Dr Wayne Johnson: Ballast Point Park
- Ms Colleen Morris: National Trust of Australia

1.2 Out of Session Decisions

Nil reported.

1.3 Minutes from Previous Meeting – 1 December 2020

Resolution 2021-01
The State Heritage Register Committee confirmed the minutes of the previous ordinary meeting (1 December 2020) as a complete and accurate record of that meeting, with minor amendments.
Moved by Ms Lisa Newell and seconded by Ms Sheridan Burke.

1.4 Matters Arising

The Committee:

- Thanked Ms Sheridan Burke for her vast contribution to the Heritage Council and the State Heritage Register Committee
- Requested an update on 82-84 Dixon Street, Kwong War Chong Building, Haymarket

- Noted Mr Matthew Clark's update regarding the new Design and Place State Environmental Planning Policy (SEPP), including a presentation by the Design and SEPP team to be provided to the Committee.

Resolution 2021-02

Upon expiry of her term as the Chair of the State Heritage Register Committee on 31 December 2020, the Committee expressed their thanks and recognition to Ms Sheridan Burke for her enormous contribution to the State Heritage Register Committee as an excellent Chair who guided the committee through the reform of the SHR listings process. These reforms provided rigour and consistency to our initial assessments of nominations and improved efficiency to the overall process.

Moved by Ms Colleen Morris and seconded by Mr Paul Knight

1.4.a Heritage Recognition Working Group

The State Heritage Register Committee discussed:

- Having an out of session discussion about practical ways for recognition and promotion of heritage items which may be of state heritage significance but are not progressed to SHR listing, including making the list of nominations publicly available.

Resolution 2021-03

The State Heritage Register Committee:

1. Instead of a working group as proposed at the SHRC December meeting, **resolved** to conduct an out of session SHRC workshop for a broad ranging discussion about recognition in general and to investigate matters including but not limited to developing a mechanism to make public a list of nominations which are considered of state heritage significance but are not being progressed to SHR listing.

Moved by Dr Brian Lindsay and seconded by Ms Lisa Newell.

1.5 Action Report

The State Heritage Register Committee noted the report.

The following was discussed:

- Change Alternative Recognition Working Group to Heritage Recognition Workshop
- Fernhill Plan of Management:
 - The Conservation Management Plan needs to be linked to the Plan of Management, and should include an Aboriginal Cultural Heritage (ACH) study and a Landscape Management Plan;
 - Ms Colleen Morris was consulted on and contributed to the letter to Greater Sydney Parklands regarding the Fernhill Plan of Management 2030. Ms Morris's advice included concern about the retention of all the 20th century buildings, particularly the equestrian facilities, race-track with fencing and activities in the critical view shed from the house and the need for a long-term strategy to remove these intrusive elements, the careful consideration of the view from Mulgoa Road to Fernhill and how activation is managed;

- Mr Dillon Kombumerri's comments on ACH have been incorporated in the letter.
- A final copy of the letter is to be circulated to the Committee.

1.6 HC Executive Director's Report

The State Heritage Register Committee noted the report.

1.7 HC Projects Status Update

The State Heritage Register Committee noted the report and verbal update from Mr Matthew Clark.

The Committee noted:

- Legal advice has been received about what can be funded out of the Heritage Conservation Fund (HCF);
- The HCF funding is limited to matters related to functions of the Minister under the *Heritage Act*;
- Heritage NSW is working on a proposed budget process to be discussed with the Heritage Council, prior to submission to the Minister.

Item 2. Listings Matters

2.1 Listings Matters Monthly Report & Watchlist

The State Heritage Register Committee noted the report and expressed their disappointment about the delays in finalising nominations recommended by the Committee.

Committee noted:

- Any delays in the listing process reflect poorly on the Committee despite its increased efficiency;
- Heritage NSW teams have competing priorities which require ongoing negotiations and adjustment of workplans;
- Committee expressed their confidence in operational management and offered any assistance that could facilitate faster progression of listing recommendations;
- Warringah Civic Centre Precinct has been delayed due to lack of support from the Northern Beaches Council;
- The Maltings, Mittagong has been affected by change of ownership, with a further verbal update to be provided to the Committee;
- The owners of Macquarie Homestead Group have withdrawn their support. Site specific exemptions were submitted but not agreed to by the owner.

Resolution 2021-04

The State Heritage Register Committee:

1. Expressed concern about delays in determining a number of recommendations to list that the SHRC had recommended some time ago.

Moved by Ms Lisa Newell and seconded by Ms Colleen Morris.

2.2 Monthly Triage of New SHR Nominations

The State Heritage Register Committee noted the report.

The Committee:

- Noted Mr Paul Knight may have a conflict of interest regarding White's Cottage, Byron Bay; Mr Knight's company has been approached for work, but he is not directly involved;
- Noted Ms Sheridan Burke has an actual conflict of interest regarding Newport Surf Life Saving Club; Ms Burke left the meeting for the duration of this item;
- Noted the resolutions from the August 2020 meeting regarding the implementation review of the triage process to be presented at the March meeting.

White's Cottage, Byron Bay

The Committee:

- Discussed the item being unlikely to meet the threshold for State heritage significance, but could be considered for local listing and section 170 heritage listing instead;
- Discussed the importance of being consistent with terminology used.

Resolution 2021-05

The State Heritage Register Committee:

1. **Resolved** that, on the information provided, the White's Cottage, Byron Bay is unlikely to meet the threshold for state heritage significance therefore the nomination is closed. Byron Shire Council and Crown Lands to be provided with a copy of the nomination for the purpose of investigating potential local and section 170 heritage listings, respectively.

Moved by Ms Lisa Newell and seconded by Mr Steven Barry.

Newport Surf Life Saving Club

Ms Sheridan Burke left the meeting for the duration of this item.

The Committee discussed:

- The item is on the LEP and is owned by local government;
- The nomination is unlikely to meet the threshold for State heritage significance based on the information supplied in the nomination; there is no special historical association but it is a good representative example in the context of the surf lifesaving movement. The item is faced with large impact development; yet it is an iconic and high-profile building in the Northern Beaches;
- Suggested that the nomination remain open for future information and reconsideration.

Resolution 2021-06

The State Heritage Register Committee:

1. **Resolved** that the Newport Surf Life Saving Building, Newport nomination be returned to the nominator to provide further information and undertake assessment. Any revised nomination to be submitted to the SHRC.

Moved by Ms Lisa Newell and seconded by Dr Wayne Johnson.

Goulburn Jewish Cemetery, Goulburn

The Committee discussed:

- The nomination is not considered as migrant heritage and is not within an endorsed priority area, but is an extraordinary and rare surviving item in a regional area;
- The item is likely to meet the threshold for State heritage significance and should be progressed to prioritisation;
- The item is being effectively managed by its the trustees and it is listed on the LEP, but its LEP local listing status does not make it eligible for consideration for grants;
- Discussed how the State Heritage Register is about recognition as well as protection.

Resolution 2021-07
The State Heritage Register Committee:
1. Resolved that the Goulburn Jewish Cemetery, Goulburn is likely to meet the threshold for State heritage significance and the nomination is progressed for prioritisation.
Moved by Ms Lisa Newell and seconded by Ms Colleen Morris.

Item 3. Matters for Consideration / Decision

3.1 Hunter Homestead SHR Listings Project – Options Paper

The State Heritage Register Committee noted the report from Ms Lucy Hampton.

The Committee:

- Acknowledged that Cawarra and Caergwrlle are likely to meet threshold for State heritage significance but the nominations are presently unable to move forward;
- Noted that the properties are included in the LEP listing and are currently well managed;
- Discussed how to celebrate and promote the significance of the Hunter Valley homesteads and sought further discussions take place in a heritage recognition workshop, as well as discussions with the Rural Heritage working group about how to utilise the remaining project funding;
- Ms Colleen Morris proposed to seek advice from Mr Cameron Archer, former principal of Tocal College, concerning heritage listings in the Hunter Valley, and report back to the Committee;
- Discussed the impact of SHR listings on property values and the need for financial incentives for heritage listings as one of the priorities to be addressed;
- There is existing land tax incentive with SHR listings, but statutory changes for financial incentives are required;
- Understanding the economic and financial impacts and land valuation and insurance impacts of heritage listing project is one of the Council's strategic priorities, currently on hold, pending budget decisions;
- The Hunter Valley homestead items should remain on the Watchlist with an update to be provided in 12 months.

Resolution 2021-08

The State Heritage Register Committee resolved to:

1. Advise Heritage NSW **not to proceed** with the statutory listings process for “Cawarra Homestead Complex” and “Caergwrle Homestead Complex”.
2. Noted that the Cawarra Homestead Complex” and “Caergwrle Homestead Complex” are likely to be of state heritage significance, and they are well managed and included on the LEP.
3. SHRC recommends to the Heritage Council that the impact of SHR listings on property values and land valuation and insurance impacts be pursued as a priority.

Moved by Dr Brian Lindsay and seconded by Mr Paul Knight.

3.2 Hunter and Central Coast Development Corporation - s.170 Register

The State Heritage Register Committee noted the report from Ms Nicole Secomb.

The Committee:

- Noted the Heritage Council Chair has requested the Committee to make the decision of whether to accept the Register and Strategy;
- Discussed the significance of writing directly to the property owner who is responsible for management of the property.
- Noted Ms Lisa Newell abstained from voting due to perceived conflict of interest.

Resolution 2021-09

The State Heritage Register Committee resolved to:

1. **Accept**, on behalf of the Heritage Council of NSW, the Hunter and Central Coast Development Corporation s.170 Heritage and Conservation Register (October 2020);
2. **Accept**, on behalf of the Heritage Council of NSW, the Hunter and Central Coast Development Corporation Heritage Asset Management Strategy (October 2020) (HAMS); and
3. **Congratulate** Hunter and Central Coast Development Corporation on their proactive approach to the management of heritage assets and City Plan (consultants) on the quality of the s.170 register and HAMS.

(letter to be sent to Corporation, c.c. City Plan)

Moved by Ms Colleen Morris and seconded by Ms Lisa Newell.

3.3 Braidwood SHR Listing as a Cultural Landscape

Item deferred to the March SHRC meeting.

Item 4. General Matters

The State Heritage Register Committee discussed the following:

- Section 170 and State Rail’s Rolling Stock:

- It was noted there is rolling stock dispersed throughout the Broadmeadow and Thirlmere region which may be of risk. This is of great community concern, and an ongoing issue with rail heritage. It is uncertain if any of the items are listed on the State Heritage Register;
- The Committee noted much work has been done on s.170 which was presented to the Heritage Council in December 2020 and the implementation plan will be presented at the March meeting. It was noted Mr Matthew Clark's Policy and Strategy team will be responsible for the management of s.170 matters;
- Heritage NSW is currently writing to all agencies seeking an internal single point of contact which will allow a direct contact with agencies to update their registers and provide a progress update including the situation with the rolling stock.
- The current and forthcoming vacancies on the Committee will be advertised through an EOI process.
- It was suggested that proposed timelines be placed against SHRC action items as per the Heritage Council' process, in consultation with responsible managers in Heritage NSW in view of current workloads and task allocations.

4.1 Forward Agenda

The State Heritage Register Committee noted the forward agenda.

Key point raised:

- The March update on the Mural at Annandale is to be only a verbal report.

Meeting Close

There being no further items of business, the A/Chair, Ms Colleen Morris, closed the meeting at 12:20 pm.



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Ms Colleen Morris
Deputy Chair, State Heritage Register Committee
Date: 2 March 2021